South Avenue Safe Streets for All

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Overview

The City of Missoula (City), Missoula County (County), and the Missoula Metropolitan Planning Organization (MPO) are proud to submit this collaborative Safe Streets for All (SS4A) grant application. **South Ave Safe Streets** is a project to enhance safety, improve accessibility, and provide equitable transportation along a corridor that serves both City and County residents. The need for improvements to South Ave is well-established in regional and local planning documents. This project location appears on the Community Transportation Safety Plan (CTSP)¹ crash hotspot map, is prioritized in the 2050 Long-Range Transportation Plan (LRTP)², and is included in the city's Capital Investment Program (CIP)³ for future funding.

South Avenue is the principal east/west arterial in the middle of Missoula, stretching over 5 miles from the University of Montana campus at the base of Mount Sentinel across the valley to the Bitterroot River. West of Reserve Street - the location of this project – the corridor serves schools, a medical center and physician campus, assisted living facilities, regional recreation destinations, and other diverse residential and commercial uses, while also connecting the neighborhood west of Reserve to dense city services east of Reserve St. However, the roadway lacks essential elements of a safe transportation system such as sidewalks, bike facilities, drainage structures, streetlighting, and turn lanes. Crashes occur regularly, and there have been several fatalities and/or serious injuries of people biking and walking in recent years.

Despite the lack of safe facilities, people often bike and walk to work, recreate at Fort Missoula Regional Park (FMRP), and to/from the activities of daily life. Based on Eco-Visio Counters placed along the corridor, we average 103 pedestrians daily on the existing shared-use path near Community Medical Center and FMRP. Every day, these people risk bodily harm from passing vehicles that are turning or drifting off the roadway. People accessing Mountain Line bus service lack safe crossings and ADA accessible stops. While parts of the south side of the road include a shared use path, it is incomplete, disconnected, and lacks any established crossings to the north side of the street and the destinations nearby. Many of these identified safety issues affect particularly vulnerable citizens. School children from Big Sky High School and Target Range School are at risk while walking to and from classes; young families risk their safety when walking to/from Mountain Home Montana (a shelter for young mothers); elderly folks and people with disabilities from nearby residential facilities cannot safely access healthy spaces to walk, connect to transit services, or even safely walk to medical appointments across the street; and other hospital patients who do not have access to a car are unable to safely access transit from the medical campus.

The improvements proposed by the South Ave Safe Streets project will increase safety and predictability along this busy travel corridor. Bicycle lanes will clearly delineate safe space for people bicycling and using other micromobility options. Sidewalks will remove people from the roadway shoulder and onto a safe, comfortable space generally separated from vehicular traffic by a landscaped boulevard. Crosswalks will be marked and enhanced at all key crossing points including intersections near bus stops, Community Medical Center, Big Sky High School, and FMRP. This project will complement and complete the existing shared-use path on the south side

¹ Missoula Community Transportation Safety Plan. 2019.

https://www.ci.missoula.mt.us/DocumentCenter/View/49937/2019_CTSP_FINAL ² Missoula 2050 Long Range Transportation Plan. 2021.

https://www.missoulampo.com/_files/ugd/31250b_66ec0b40355843a4bdb608880f427245.pdf

³ Capital Investment Program. <u>http://www.ci.missoula.mt.us/121/Community-Investment-Program</u>

of South Ave and create a clear connection to a shared-use path along Clements Road, providing safe, secure, and connected facilities for people biking and walking between neighborhood amenities and the Target Range School. The project will widen the existing shared-use path to better reflect current best practices and the amount of usage the schools, regional park, and other uses are generating. The project will improve safety and increase accessibility for transit riders by establishing well-designed and ADA-compliant bus stops that are connected to the sidewalk network. A two way left turn lane will improve driver predictability and operations, reducing unsafe right-side passes and other behavior born of impatience. Lighting will make the corridor safer for all users 24 hours a day.

The South Ave Safe Streets project is truly multimodal, collaborative, and critical for some of our community and region's most vulnerable populations.

Project Description & Location

This project involves improvements along two miles of South Ave W and a quarter mile of Clements Road, as shown in **Figure 1**. Both streets are functionally classified as minor arterials, and the project area connects a rural Missoula County neighborhood to the center of the City of Missoula, by way of a 156-acre regional park and a large hospital and medical campus. The project will create Complete Street connections for all users from the destinations along the corridor (of which there are many) to dense city services like grocery, retail, restaurants, shopping mall, parks, schools, etc. just east of the project area. Key design elements include:

- New two-way left turn lane (TWLTL) from 26th Ave to 31st Ave
- New 6-foot sidewalk on the north side of South Ave from Reserve St to Clements Rd and on the east side of Clements Rd from South Ave to North Ave
- New 6-foot bicycle lane on the north side of South Ave from Reserve St to Clements Rd
- Extension of shared use path on south side of South Ave connecting to existing nonmotorized network
- Upgraded shared use path on west side of Clements Rd from South Ave to North Ave
- New roundabout at South Ave/Clements Rd intersection
- Channelization and safety enhancements at all intersections along South Ave
- New marked and enhanced crosswalks, including pedestrian refuge islands on South Ave at the intersections with 26th Ave and 31st Ave, and rectangular Rapid Flashing Beacons at 31st Ave and Clements Rd
- Upgraded bus stops
- New roadway and shared use path lighting between 26th Ave and 36th Ave
- New curb & gutter and associated stormwater drainage structures

Designs are detailed in Appendix B.



<u>Response to</u> <u>Selection Criteria</u> Safety Impact

Description of the Safety Problem: This project implements engineering interventions to address historical crash trends, mitigate known risks,

Figure 1. South Ave Safe Streets project extent and key intersections.

and improve safety for all users. Pedestrians, transit users, and bicyclists are endangered by the lack of basic facilities like sidewalks, bike lanes, bus stops, and marked crossings. Children walking to school, young families meeting their daily needs, and elderly folks attending medical appointments all currently use the shoulder or even walk in the street where the shoulder is nonexistent or hazardous. Bicyclists ride in the narrow shoulder of the north side of South Ave or share the lane with higher speed traffic due to lack of a bike lane. There are numerous closely-spaced intersections and driveways in the eastern third of the project area, and the lack of turn lanes along the corridor leads to left-turn opposite direction, rear-end, and right-angle collisions. This condition also increases congestion, reducing response times for emergency services to and from the hospital, and leading some impatient drivers to make dangerous maneuvers like shooting gaps and passing on the right in the gravel shoulder.

Between 2016 and 2020, 107 crashes involving 272 people were reported on South Ave from Reserve St to Clements Rd. The crash rate for this nearly 2-mile segment is 10.9 annual crashes per mile, or 458 to 638 annual crashes per 100 million vehicle-miles traveled (VMT). Comparatively, the Missoula County crash rate is 53 crashes per 100 million VMT, making the South Ave crash rate more than 8 times higher than the County average. The crash rate for the quarter mile segment of Clements Rd is 547 annual crashes per 100 million VMT, which is more than 10 times the County average.

In January 2022, a pedestrian was struck and killed near the South Ave and 26th Ave intersection. Missoula Police Department provided the following context: "There is no sidewalk area in this block, and the side of the road had snow build-up, forcing the pedestrian to walk in the roadway...". Two rear-end crashes in the block between 26th Ave and Old Fort Rd resulted in



Figure 2. South Avenue Crash History Map.

serious injuries.

Serious Injury & Fatality Hot Spot Analysis; Identification of High-Risk Roadway Features: With the highest annual crashes per 100 million VMT, the block from 26th Ave to Old Fort Rd is considered the corridor's "hot spot" for serious injuries and fatalities. However, the project's roadway segments, shown in **Figure 2**, have similar high-risk features as this hot spot location. The primary differentiator of the hot spot location and the rest of the project limits is the hot spot's larger volume in vehicular traffic. It is anticipated that other fatality and serious injury hot spots will develop as traffic increases if the underlying conditions are not addressed.

Safety Impact Assessment:

In addition to mitigating existing crash history, this project proactively addresses risks using Crash Modification Factors (CMF). The Safety Impact Assessment (**Appendix C**) focuses on estimating the proposed infrastructure improvements' impact on reducing serious injuries and fatalities based on crash history of the project area and known risks. Highlights include:

Measured Safety Impact for Reducing Serious Injuries & Fatalities: From January 1, 2016 to May 1, 2022, there was an average of 0.635 serious injuries per year on the South Ave project segment. The TWLTL is estimated to provide an annual serious injury reduction of 0.395 serious injuries per year. During the same time period, there was an average of 0.159 fatalities per year. The installation of sidewalk is estimated to result in at least 0.140 annual lives saved per year.

Measured Safety Impact of Proposed Bicycle Lane: From January 1, 2016 to December 31, 2020, there was an average of 0.400 bicycle crashes per year. The proposed bicycle lane and shared use path extensions are estimated to result in a reduction of 0.177 bicycle crashes per year by reducing the crossing instances and reducing the risk of bicycles mixing with vehicular traffic. Furthermore, the installation of a bike lane CMF is applicable to all crash types and injury severities yielding an estimated annual crash reduction of 9.282 crashes per year.

Measured Safety Impact of Raised Median Islands: During the 5-year period of reviewed crash data, there was an average of 0.800 rear end or sideswipe crashes per year on South Ave at the intersections with 26th Ave and 31st Ave. Proposed raised median islands at these locations are estimated to reduce at least 0.207 crashes per year.

Measured Safety Impact of Roadway Lighting: An average of 2.000 crashes in "dark-not lighted" conditions occurred per year. It was estimated that installing roadway lighting along South Ave from Reserve St to 36th Ave is estimated to reduce crashes occurring in dark conditions by 0.640 crashes per year.

Measured Safety Impact of Two-Way Left Turn Lane Installation: The 5-year review period shows an average of 8.400 crashes per year attributed to the lack of turn facilities on South Ave from 26th Ave to 31st Ave. Installation of a TWLTL is estimated to reduce the crash rate by 3.682 crashes per year.

Benefit Cost Analysis: A benefit cost analysis (BCA) was developed to monetize the predicted safety benefits of the proposed project and compare those to the overall construction and long-term operations and maintenance costs. The BCA was completed following the U.S. Department of Transportation's *Benefit-Cost Analysis Guidance for Discretionary Grant Programs*. While this guidance offers monetized values for all KABCO crash severity types as well as additional project benefits such as environmental and user-based costs, the BCA for this project (full report included in **Appendix C**) focuses only on the SS4A grant program objective of reducing serious injuries and fatalities for all roadway users and excludes all other crash types/injury severities. For the 20-year analysis period, the expected benefit-cost ratio is 2.3. This demonstrates that not only will the project have safety benefits that will persist over time, the monetized value of the

safety benefits and residual value of the project after 20 years is more than twice as much as the project's construction and long-term operations and maintenance costs.

Equity, Engagement, and Collaboration

The South Ave Safe Streets project area is emblematic of the dynamic and diverse characteristics of an urban project in rural Montana. The project area runs from rural areas and historic farmland past newer suburban residences, schools, and a regional park; it connects to a hospital, multistory office buildings, multifamily housing, and, ultimately, shopping centers and the highest traffic volume city street (Reserve Street) in the state of Montana. The nature of the project area ensures this infrastructure investment will address longstanding inequities in health and safety outcomes for vulnerable populations. There is ample data, analysis, and planning documentation demonstrating how the project is built on equity, engagement, and collaboration. Equity is a major lens through which the MPO and partner jurisdictions evaluate and prioritize projects. Missoula Invest Health, a planning partnership between City and County planners, public and private health officials, and non-profit leaders, created an interactive map layering infrastructure and access to basic services with a variety of demographic, socioeconomic, and health statistics. Three neighborhoods stand out for their clear correlation between lack of historical mobility and infrastructure investment and relatively high percentages of low-moderate income households, rates of obesity, people over 65, etc. The closest of these neighborhoods (Franklin to the Fort) is directly adjacent to the project area, and the project area neighborhood (Two Rivers) also has disadvantaged characteristics. One eighth of the neighbors of the South Ave project live in poverty, over 53% are renter burdened, 19% are homeowner burdened, 26% of adults live with obesity, 33% of the population is over 65 (2nd highest in city), and 55.5% of families with one female adult and children live in poverty.⁴ The project area census tract (9.01) is indicated as health and resilience disadvantaged using the provided SS4A data dashboard.⁵

The most recent LRTP evaluated growth and transportation investment through an equity framework to support historically underrepresented communities. The resulting projects recommended for funding over the next 30 years will improve affordability and provide more transportation choices in how people travel. The City of Missoula developed its own scoring system to prioritize 5-year funding Capital Investment Program cycles which gives double points to projects that address equity concerns. In both the MPO's and the City's scoring processes, this South Ave Safe Streets project emerged as one of the top priorities.

To achieve the safety and equity goals of the project, many stakeholders collaborated on project development over the last several years. A previous public meeting held on February 4, 2020 demonstrated support for the general improvements. Consultations with the high school, hospital, regional park, Bicycle/Pedestrian Advisory Board, group living facilities such as Mountain Home Montana, and City, County and MPO staff shaped finer details such as location and treatment of crossing facilities, turning lanes at specific intersections, and trail connectivity. A public meeting held on September 7, 2022 shared the scope of this grant application to gather additional suggestions for ways safety can be improved along the corridor.

⁴ 2021-MIH-Neighborhood-Report (missoula.mt.us)

⁵ https://usdot.maps.arcgis.com/apps/dashboards/99f9268777ff4218867ceedfabe58a3a

The South Ave Safe Streets project is rooted in equity and will provide critical safety improvements for some of the most vulnerable members of our community. It was developed in collaboration with multiple jurisdictions and in consultation with adjacent property owners, many of whom serve and represent vulnerable community members.

Effective Practices and Strategies

This grant will transform South Ave, a busy arterial without basic facilities for non-motorized and transit users, into a Complete Street with additional safety enhancements, allowing all users to more safely travel to, along, and across the corridor. The City and County partnered to include Clements Rd and ensure connectivity to a mobile home park and neighborhood market and restaurant.

To maximize the safety benefits of this project, the City and County will utilize several of FHWA's Proven Safety Countermeasures: bicycle lanes, pedestrian walkways on both sides of the street, crosswalk visibility enhancements, pedestrian refuge islands, rectangular rapid flashing beacons, a roundabout, TWLTL, and lighting. Other than a roundabout at 33rd Ave installed as part of the FMRP construction, none of these countermeasures currently exist to provide for safe movement of people using any mode of transportation.

This project focuses on complete street elements by adding bicycle and pedestrian facilities– utilizing the walkway and bike lane countermeasures – on the north side of South Ave to separate traffic modes and reduce potential conflicts. Non-motorized facilities on both sides of the street will connect those traveling to and from the neighborhoods and schools on the north side of the street to the destinations on the south side of the street, further utilizing FHWA's Countermeasures by adding ADA-compliant curb cuts and marked crossings with pedestrian refuge islands and lighting. At Big Sky High School (31st Ave) and Target Range School (Clements Rd), the project includes Rectangular Rapid Flashing Beacons (RRFBs).

A new roundabout at the intersection of South Ave and Clements Rd will create a safer intersection on the west edge of the project area and improve the crossing for people biking and walking to Target Range School and using the shared-use path to for commuting and recreation. The roundabout will reduce vehicle conflicts at this intersection that is anticipated to see traffic increase when a new bridge is constructed across the Bitterroot River to the west (a separate project led by the state DOT). As a proven safety countermeasure, the change in intersection control from stop control to a roundabout will be expected to provide an 82% decrease in serious and fatal crashes over the life of the improvement.

Adding a TWLTL along the corridor and right turn lanes at key intersections are also proven safety countermeasures. Given the number of rear-end and turn-based conflicts at many of the intersections and driveway entrances, these countermeasures were determined to be a good fit for this corridor, as noted in the SIA in **Appendix C**.

The South Ave Safe Streets project encompasses several elements of the USDOT's Safe System Approach: safer people, safer roads, safer speeds, and post-crash care. The project calls for context appropriate Safer Speed roadway design—designing facilities for speeds on the road. Motorists currently drive too fast for the conditions and facilities present, and roadway design does not reduce vehicular speeds, nor does it forgive errant maneuvers. Through the Safer Roads approach, the project calls for separated non-motorized facilities to "mitigate human mistakes and account for injury tolerances" and "to facilitate safe travel by the most vulnerable users." Appropriate facilities for speeds via the Safer Roads and Safer Speeds elements creates Safer People, encouraging responsible behavior through design for comfort level and behavior of road users, prioritizing people reaching their destination unharmed. The proposed project will consolidate and improve access to the hospital located along the corridor, improving emergency response time and access to the hospital emergency care center, which in turn facilitates and improves Post-Crash Care.

The South Ave Safe Streets project fosters innovative practices through data-driven research and experimentation. One way the project does this is by working on access consolidation wherever the opportunity arises. In preliminary design phases, the City and County have successfully coordinated access management with Mountain Home Montana, a shelter for young mothers, and the Church of the Nazarene. Mountain Home has agreed to pursue shared-access easements with their neighbors. The Church will also pursue shared access agreements with neighbors and will move its South Ave driveway to the adjacent side street, reducing the number of conflict points in this stretch from five to two and introducing new access points on a lower speed roadway.

The project team is also working with the transit agency, Missoula Urban Transportation District (MUTD), to increase bus stop layout and location safety. In the proposed design, buses will either stop completely blocking the associated travel lane or completely outside the travel lane. Either of these conditions are safer than the existing stops, at which buses pull onto the shoulder and partially block the adjacent travel lane. With the new design, vehicle drivers will be less likely to encroach on the opposing travel lane to pass a stopped bus.

Climate Change, Sustainability, and Economic Competitiveness

The South Ave Safe Street project will advance regional mobility, climate, and economic goals. First and foremost, this is a sustainable, safe, and accessible multi-modal project that will help the region achieve its ambitious mode-split goals. The project adds sidewalks, bike lane, and shared-use path improvements, combined with safe crossings and bus stops. Increasing the multi-modal level of service will provide realistic transportation options along a busy corridor that includes trips to schools, medical facilities, regional recreation, and other services. Based on the success of similar projects in Missoula and our current high level of non-SOV mode share, we expect this project to generate a significant mode-shift towards biking, walking, and transit ridership.

Air quality is a concern in Missoula due to the geographic constraints of the valley and entrapment of pollutants through inversions. Promoting a shift to sustainable travel modes will continue our current trend of improving air quality. Growth in the adjacent neighborhoods will be served by a multi-modal street rather than the current auto-centric facility that leads to higher emissions.

Stormwater management improvements planned with this project will help protect a vulnerable aquifer, Missoula's sole source of drinking water. The aquifer is shallow (avg. 20 to 30 feet below ground), and extremely high infiltration rates mean that it is vulnerable to contamination. Pretreatment will involve vegetated swales and biological filtration prior to discharge into dry

wells. This project will create landscaped and treed boulevards. This green infrastructure will help filter air and water pollutants, shade pedestrians, provide pollinator habitat, mitigate urban heat island effects, and potentially calm traffic.

This project supports and extends the region's economic development potential by linking residential neighborhoods, FMRP, Historical Fort Missoula, a regional medical campus, and other uses to commercial centers and Urban Renewal District III to the east. With expanded playing fields and trail facilities, new revenue generated from the redeveloped FMRP is conservatively estimated at \$4 million annually. The South Ave corridor is experiencing growth in both jobs and housing, which requires safe, comfortable, and convenient access for people of all ages and abilities. South Ave links new and expanding development with existing and expanding services. It is imperative that these connections be as safe and accessible as possible.

Project Readiness

Project partners are in good position to deliver this project in a timely manner consistent with all applicable local, State, and Federal requirements. Project design elements were prepared to at least a 30% level of completion and can be advanced to full construction documents in short order. The team is confident all required permitting, approvals, and construction can be met well in advance of the statutory deadline of project completion within 5 years.

Project Approach and Schedule

The schedule of pre-construction and construction activities, detailed in **Figure 3** below, will be followed to ensure successful delivery of the project within the required 5-year timeframe between grant agreement execution and project completion.

	2023			2024				2025				2026				
Grant Award	٠															
Grant Agreement																
Procurement																
Preliminary Engineering (PE) Phase																
Preliminary Design																
Public Involvement																
NEPA Document																
ROW Acquisition																
Utility Coordination																
Final Design																
Permitting & Approvals									<							
Grant Funding Obligation																
Construction (CN) Phase																

Figure 3. Project Schedule

Environmental Permits and Reviews: NEPA documentation will take place over the summer of 2024 and is expected to have minimal risk. The City and County currently do not anticipate impacts to any culturally significant properties, including those associated with FMRP, and there are no known endangered species habitat, contaminated soil, or leaky underground storage tank sites within the project limits. Existing tree and vegetation impacts are also expected to be minimal, and all associated removals or trimming would occur in compliance with the Migratory

Bird Treaty Act. Additionally, no floodplain, wetland, or stream permitting is anticipated under Montana's Joint Application for Proposed Work in Montana's Streams, Wetlands, Floodplains, and Other Water Bodies. The construction contractor will be required to apply for a General Permit for Storm Water Discharges Associated with Construction Activity, commonly known as a SWPPP Permit, for construction disturbance.

State and Local Approvals: The improvements in this proposed project will be constructed within existing and acquired City and County right-of-way. South Ave is a City and County maintained urban highway route (U-8120A) requiring consultation with MDT, however, the project is being designed to meet MDT's Geometric Design Standards for Urban & Developed Areas and no formal approvals will be required unless changes to the operational characteristics are proposed. This project has been developed in consultation with MDT, particularly in respect to planned future bridge improvements to the west and at the intersection approach at Reserve Street to the east.

Finally, since the project site is partially within the Missoula Municipal Separate Storm Sewer System (MS4) area, associated storm drainage design will need to comply with the relevant General Permit issued by the State. MS4 requirements are regulated by the local jurisdiction and are primarily a function of compliance in design with respect to storm water conveyance, management, and quality.

Federal Transportation Requirements Affecting State and Local Planning: The project is included in the Missoula Long-Range Transportation Plan and, should this 2022 SS4A Grant application be successful, the Missoula Metropolitan Planning Organization's Transportation Improvement Program will be amended to include the project. Construction of the project was considered in the air quality conformity analysis for the LRTP, which was approved by FHWA in 2021.

Project Risk Assessment:

There are several risks typically associated with this type of project, many of which are mitigated by the significant progress made to date. These include:

Environmental: Through project planning and preliminary design, the City and County have continued to conduct public involvement and evaluate potential social and environment impacts. There are no known sensitive environmental areas impacted, no displacement of people, residences or businesses, no significant impact on historical, cultural or recreational locations, and will not impact planned growth or land use in the area. If awarded grant funding, this project is expected to complete any required environmental review efficiently through existing design and analysis, and the City and County have included sufficient time and resources in the project schedule.

Public Involvement: The City and the County collaboratively engaged in substantial public outreach and engagement prior to this grant application. The City held several public meetings and met with individual property owners along the length of the project within City limits (roughly Reserve St to 36th Ave). This project was included in the MPO's Long Range

Transportation Plan and was specifically noted for its importance during meetings and other engagement efforts. Finally, the City, County and MPO jointly held a public meeting to discuss the project on September 7, 2022 in anticipation of the grant application, and held additional conversations with property owners subject to potential ROW impacts. Letters of support were obtained from all affected property owners, demonstrating the broad support this project has within the surrounding neighborhood and community.

Right-of-Way: Most of the project will be contained within existing ROW or public access easements. Additional easement or ROW acquisition is necessary in a few locations to fully construct project elements as proposed. However, significant progress has been made to date to secure support from adjacent property owners. ROW acquisition needs are shown in Appendix B. Additionally, four residential parcels north of FMRP currently extend to the centerline of South Ave, where that portion of the existing street is contained within a historic prescriptive easement. The project design aligns associated project elements on the north side of the street within the existing westbound driving lane, thereby maintaining all associated proposed infrastructure within the historic prescriptive easement and not impacting the adjacent properties.

Coordination with Community Hospital, City Parks and Recreation, and the Target Range School along the south side of the project and several property owners along constrained sections on the north side has been ongoing throughout this process. While ROW acquisition has not yet been fully negotiated, adjacent property owners have demonstrated willingness to work with the City and County in good faith to provide the necessary access for these important safety and accessibility improvements.

Utility relocation: The project improvements will have some utility impacts along the corridor, particularly along the north side of roadway where power lines are located within areas planned for sidewalk and/or expanded roadway. City staff have initiated coordination with Northwestern Energy, the electrical utility provider, and is proactively planning for any necessary relocation needs. In addition, the project schedule and budget include appropriate time and resources to ensure utilities can be relocated with no impact to services or transportation improvements.

Cost Inflation: Construction costs in Missoula have increased dramatically over the last several years. The 2019 Mullan BUILD Grant project, a previously awarded federal-aid grant, saw significant cost increases as contractors struggled with material and labor shortages during the pandemic. This forced the design team to defer many important project elements and add additional local funding to get the project underway. In order to prevent similar impacts on the South Ave Safe Streets project, we have included a 7% annual increase for construction, as well as design and construction contingencies. The City and the County worked collaboratively on the 2019 Mullan BUILD Project and are successfully delivering a complete project over the next year. The team is confident they can deliver this project on time and within budget as well.

Project Budget

The South Ave Safe Streets project costs are based on a 30% design order of magnitude opinion of probable costs. Costs include appropriate estimates for grant administration, right-of-way, environmental review, construction, contingencies, and cost inflation assuming construction in 2025. These estimates are based on recent projects in the Missoula area and reflect trends in project costs. A detailed project design and cost estimate are included in **Appendix A** and **B**.

Sources of Project Funds	Non-Federal	SS4A	% of Total
City of Missoula:			
Transportation Impact Fees	\$400,000.00		3%
Parking District Fees	\$300,000.00		2.58%
BaRSSA	\$777,402.40		6.68%
Federal Share:	n/a	\$5,909,609.61	50.77%
City of Missoula Total:	\$1,477,402.40		n/a
Missoula County:			
BaRSSA	\$400,000.00		3.44%
Entitlements	\$200,000.00		1.72%
Marijana Tax	\$50,411.12		0.43%
Road Fund	\$200,000.00		1.72%
Federal Share:	n/a	\$3,401,644.47	29.23%
Missoula County Total:	\$850,411.12		n/a
Funding Source Total:	\$2,327,813.52	\$9,311,254.08	100%
Project Elements	Estimated Cost	Non-Federal	SS4A
Reserve Street to 36th Avenue:	\$7,387,012.01	\$850,411.12	\$3,401,644.47
36th Avenue to Clements Rd:	\$4,252,055.59	\$1,477,402.40	\$5,909,609.61
Entire Project Total:	\$11,639,067.60		-

Summary Project Budget & Funding Sources:

SS4A Self-Certification Worksheet

Question	Response, Document and Page Number
1. Are both of the following true:	
a. Did a high-ranking official and/or governing body in the jurisdiction publicly commit to an eventual goal of zero roadway fatalities and serious injuries?	Yes, the Transportation Policy Coordinating Committee (TPCC), which is the MPO's decision making body, publicly committed to the vision zero goal through the 2019 Community Transportation Safety Plan (CTSP), (Pgs: V. 2, 3,
b. Did the commitment include either setting a target date to reach zero, OR setting one or more targets to achieve significant declines in roadway fatalities and serious injuries by a	Yes, the CTSP includes a goal to reduce the 5-year average of fatal and serious injuries by 25% from 2018-2023. This is a continuance from the 2013 CTSP.
2. To develop the Action Plan, was a committee,	The Transportation Safety Advisory Committee (TSAC)
task force, implementation group, or similar body established and charged with the plan's development, implementation, and	oversaw the development of the plan and identification of the Emphasis Areas, Strategies and Action Items
3. Does the Action Plan include all of the	
following?	
a. Analysis of existing conditions and historical trends to baseline the level of crashes involving fatalities and serious	Yes, the plan contains detailed crash analyses from 2007- 2017 within the MPO Planning Area (MPA)
h Analysis of the location(s) where there are	Vac the CTSD contains location based crash frequency
crashes, the severity, as well as contributing factors and crash types;	type, severity and contributing circumstances
<i>c.</i> Analysis of systemic and specific safety needs is also performed, as needed (e.g., high risk road features, specific safety needs of relevant road users; and	Yes, the CTSP looks at intersection safety, high risk behavior, and non-motorized
<i>d.</i> A geospatial identification (geographic or locational data using maps) of higher risk locations.	Yes, the CTSP relies on geographic data through GIS
4. Did the Action Plan development include all of the following activities?	
a. Engagement with the public and relevant stakeholders, including the private sector and community groups;	In addition to stakeholders represented on the TSAC, a public open house, online survey and Community Safety Summit were held to gather further public input
b. Incorporation of information received from the engagement and collaboration into the plan; and	Yes, the public input was incorporated into the Emphasis Areas ultimately identified in the CTSP
<i>c.</i> Coordination that included inter- and intra- governmental cooperation and collaboration, as appropriate.	The coordination included City and County agencies, Montana Department of Transportation, Law enforcement, Medical & EMS, and ADA representation
5. Did the Action Plan development include all of the following?	

a. Considerations of equity using inclusive	Although the CTSP did not explicitly address equitability,
and representative processes;	the Missoula Metropolitan Planning Organization's 2050
	Long-Range Transportation Plan (LRTP) used both safety
	criteria from the CTSP and equitability considerations in
	the project scoring methodology. LRTP:
	https://www.missoulampo.com/_files/ugd/31250b_66ec0
	b40355843a4bdb608880f427245.pdf Appendix D, E:
	https://www.missoulampo.com/_files/ugd/31250b_ca3d3
	25be11247e9bf84ef64e370c626.pdf
b. The identification of underserved	LRTP equity scoring considered LMI (Low to moderate
communities through data; and	income), City/County Invest Health program including
	persistent poverty, social service accessibility, school
	accessibility and multi-modal access. LRTP:
	https://www.missoulampo.com/_files/ugd/31250b_66ec0
	b40355843a4bdb608880f427245.pdf Appendix D, E:
	https://www.missoulampo.com/_files/ugd/31250b_ca3d3
	25be11247e9bf84ef64e370c626.pdf
c. Equity analysis, in collaboration with	LRTP had a comprehensive collaboration with appropriate
6. Are both of the following true?	
a. The plan development included an	LRTP contains a full list of plans evaluated during the
assessment of current policies, plans,	development of the LRTP (pg. 4) LRTP:
guidelines, and/or standards to identify	https://www.missoulampo.com/_files/ugd/31250b_66ec0
opportunities to improve how processes	b40355843a4bdb608880f427245.pdf Appendix D, E:
prioritize safety; and	https://www.missoulampo.com/_files/ugd/31250b_ca3d3
	25be11247e9bf84ef64e370c626.pdf
b. The plan discusses implementation	Yes. The CTSP recommends several policy improvements
through the adoption of revised or new	related to safety.
policies, guidelines, and/or standards.	
7. Does the plan identify a comprehensive set of	The CTSP provides the basis for safety prioritization and a
projects and strategies to address the safety	final scored list of the LRTP. LRTP:
problems identified in the Action Plan, time	https://www.missoulampo.com/_files/ugd/31250b_66ec0
ranges when the strategies and projects will be	b40355843a4bdb608880f427245.pdf Appendix H:
deployed, and explain project prioritization	https://www.missoulampo.com/_files/ugd/31250b_ca3d3
criteria?	25be11247e9bf84ef64e370c626.pdf
8. Does the plan include all of the following?	
a. A description of how progress will be	Yes. Severe crashes are monitored annually and evaluated
measured over time that includes, at a	against local reduction goals. Overall 5-Year average
minimum, outcome data	reduction is established in the CTSP
b. The plan is posted publicly online.	https://www.ci.missoula.mt.us/DocumentCenter/View/49
	<u>937/2019 CTSP_FINAL_</u>
9. Was the plan finalized and/or last updated	Yes, 2019
between 2017 and 2022?	

South Avenue Safe Streets and Roads for All Grant

Contents

Appendix A - Budget Appendix B - Design Appendix C - Safety Appendix D - Letters of Support Appendix A - Budget

Opinion of Probable Costs



Preliminary

Project Name: South Avenue Reconstruction Reserve to 36th

Project No.:170410Prepared By:SG/RMSApproved By:SMMDate:September 13, 2022

Description:

Order of magnitude opinion of probable cost based on preliminary plans representing 60% design.

ITEM #	DESCRIPTION	QUANTITY	UNIT	U	JNIT PRICE	TOTAL
SCH A-Demolition						
1	Asphalt Removal	35,064	SY	\$	6.00	\$ 210,384.00
2	Curb Removal	1,144	LF	\$	6.00	\$ 6,864.00
3	Remove Tree and Rootball and Dispose of Offsite	20	EA	\$	600.00	\$ 12,000.00
4	Remove Shrubs and Roots and Dispose of Offsite	1	LSUM	\$	3,000.00	\$ 3,000.00
5	Remove Sump	15	EA	\$	1,000.00	\$ 15,000.00
6	Remove Sidewalk	470	SF	\$	2.50	\$ 1,175.00
7	Remove Fence and Salvage to Owner	668	LF	\$	5.00	\$ 3,340.00
8	Remove Sign and Dispose of Offsite	37	EA	\$	100.00	\$ 3,700.00
9	Remove Sign and Salvage to Owner	12	EA	\$	200.00	\$ 2,400.00
10	Reset Signs	6	EA	\$	600.00	\$ 3,600.00
11	Remove Pin Down Curb and Dispose of Offsite	20	EA	\$	75.00	\$ 1,500.00
12	Remove Bollard and Dispose of Offsite	1	EA	\$	150.00	\$ 150.00
13	Remove Luminaire Pole	2	EA	\$	1,000.00	\$ 2,000.00
14	Relocate Mailbox	18	EA	\$	500.00	\$ 9,000.00
					Subtotal	\$ 274,113.00

	SCH B-Improvements					_	
4	SCH-B1 KOad			<u> </u>	100.000.00	ć	100 000 00
1	Mobilization	19 620	LSUIVI	ې د	100,000.00	ې د	100,000.00
2	4" Thickness Hot Plant Mix, Type 'P'	27 596	CT SV	ې د	25.00	ې د	689 650 00
2	4 Thickness Hot Plant Mix. Type B	10 229	ST SV	ې د	40.00	ې د	412 120 00
3	2" Thickness 5/4" Minus Crusheu Base Course	710	SV	ې د	40.00	ې د	11 360 00
5	6" Thickness 3/4" Minus Crushed Base Course	710	SV	ې د	8.00	ې د	5 680 00
6	3" Thickness Hot Plant Mix Type 'C'	5 860	SY SY	Ś	20.00	Ś	117 200 00
7	4" Thickness 3/4" Minus Crushed Base Course	8 204	SY	Ś	6.00	Ś	49 224 00
8	4" Thickness Concrete	38.854	SE	Ś	6.00	Ś	233.124.00
9	6" Thickness Concrete	7.011	SF	\$	7.50	Ś	52.582.50
10	8" Thickness Concrete	14.087	SF	\$	9.00	Ś	126.783.00
11	6" Thickness 1.5" Minus Crushed Base Course	18	SY	\$	20.00	\$	360.00
12	6" Combined Curb and Gutter	14,328	LF	\$	18.00	\$	257,904.00
13	8" Combined Curb and Gutter	959	LF	\$	25.00	\$	23,975.00
14	New Signs	72	EA	\$	700.00	\$	50,400.00
15	Payment Markings Paint	122	GAL	\$	160.00	\$	19,520.00
16	Words and Symbols	11	GAL	\$	160.00	\$	1,760.00
17	8-Foot Sump	49	EA	\$	3,500.00	\$	171,500.00
18	Inlet	15	EA	\$	1,500.00	\$	22,500.00
19	Detectable Warning Device	630	SF	\$	40.00	\$	25,200.00
20	Fence	30	LF	\$	20.00	\$	600.00
					Subtotal	\$	2,738,417.50
	SCH-B2 Electric						
1	SERV Assembly-200 AMP	1	EA	\$	10,000.00	\$	10,000.00
2	Pull Boxes / Conduit / Conductor	1	LS	\$	4,500.00	\$	4,500.00
3	Decorative Luminaire Pole Type 1	48	EA	\$	4,500.00	\$	216,000.00
4	Decorative Luminaire Pole Type 2	61	EA	\$	4,000.00	\$	244,000.00
5	Luminaire Assembly 126 LED	48	EA	\$	3,000.00	\$	144,000.00
6	Luminaire Assembly 70 LED	61	EA	\$	2,000.00	\$	122,000.00
7	Foundation-Concrete	57	CY	\$	1,800.00	\$	102,600.00
					Subtotal	\$	843,100.00
	SCH-B3 Landscaping	-				•	
1	Topsoil Stripping and Stockpiling	4,487	CY	\$	5.00	\$	22,435.00
2	Topsoil and Seed 6" Depth	8,423	SY	\$	2.50	\$	21,057.50
3	Topsoil and Seed 7" Depth	10,384	SY	\$	2.50	\$	25,960.00
4	Tree	143	EA	Ş	900.00	Ş	128,700.00
					Subtotal	\$	198,152.50
			Const	ruct	tion Subtotal	\$	4,053,783.00
				Мо	bilization (8%)	\$	324,302.64
			1	raff	ic Control (5%)	\$	202,689.15
			Er	osio	on Control (2%)	\$	81,075.66
			Design	Con	tingency (10%)	\$	405,378.30
				Pro	ject Subtotal	\$	5,067,228.75
Design Engineering (5%							253,361.44
		Cor	struction	Eng	ineering (10%)	\$	506,722.88
			Admin	istra	ation Fees (4%)	\$	202,689.15
				PR	OJECT TOTAL	\$	6,030,002.22
			3 Ye	ars	Inflation @ 7%	\$	1,357,009.79
2025 PROJECT TOTAL							7,387,012.01

Opinion of Probable Costs



Preliminary

Project Name: South Avenue SS4A Grant Application

Project No.: 220718 Prepared By: DBG Approved By: SMM Date: September 13, 2022

Description: Order of magnitude opinion of probable cost based on preliminary plans representing 50% design.

ITEM #	DESCRIPTION	QUANTITY	UNIT	ι	JNIT PRICE		TOTAL
1	Miscellaneous Work	1	LS	\$	50,000.00	\$	50,000.00
2	Asphalt Removal	13,935	SY	\$	6.00	\$	83,610.00
3	2" Asphalt Mill	7,500	SY	\$	8.50	\$	63,750.00
4	Excavation Above Subgrade	6,000	CY	\$	25.00	\$	150,000.00
5	Combined Concrete Curb & Gutter	10,110	LF	\$	25.00	\$	252,750.00
6	4" Thickness Concrete Sidewalk	27,670	SF	\$	6.00	\$	166,020.00
7	6" Thickness Concrete Sidewalk	6,072	SF	\$	7.50	\$	45,540.00
8	8" Thickness Concrete Sidewalk	11,642	SF	\$	9.00	\$	104,778.00
9	Detectable Warning Devices	780	SF	\$	40.00	\$	31,200.00
10	3" Thickness Asphalt Concrete Surface Course Type "C" (Trail)	4,795	SY	\$	20.00	\$	95,900.00
11	4" Thickness 3/4" Minus Crushed Base Course (Trail)	6,891	SY	\$	6.00	\$	41,346.00
12	4" Thickness Asphalt Concrete Surface Course Type "B" (Road Patch)	7,130	SY	\$	25.00	\$	178,250.00
13	2" Thickness Asphalt Concrete Surface Course Type "B" (Overlay)	9,673	SY	\$	16.00	\$	154,768.00
14	6" Thickness 3/4" Minus Crushed Base Course (Road Patch)	4,950	SY	\$	8.00	\$	39,600.00
15	12" Thickness 3" Minus Sub-Base Course	2,948	CY	\$	40.00	\$	117,920.00
16	Handrail	150	LF	\$	100.00	\$	15,000.00
17	Topsoil Stripping (10' Wide 4" Deep Excavation and Stockpiling)	1,350	CY	\$	15.00	\$	20,250.00
18	Topsoil and Seed	1,250	CY	\$	50.00	\$	62,500.00
19	New Sign	33	EA	\$	700.00	\$	23,100.00
20	Striping	1	LS	\$	22,500.00	\$	22,500.00
21	Rectangular Rapid Flashing Beacon	1	LS	\$	40,000.00	\$	40,000.00
22	Culvert	40	LF	\$	150.00	\$	6,000.00
23	Irrigation Cap	195	SF	\$	25.00	\$	4,875.00
24	12" Sch. 40 PVC Storm Drain Pipe	201	LF	\$	35.00	\$	7,035.00
25	Catch Basin	7	EA	\$	2,000.00	\$	14,000.00
26	Sump	40	EA	\$	3,000.00	\$	120,000.00
					Subtotal	\$	1,910,692.00
				Мо	bilization (8%)	\$	152,855.36
				Traffi	ic Control (5%)	\$	95,534.60
			E	rosio	n Control (2%)	\$	38,213.84
			Design	Cont	ingency (25%)	\$	477,673.00
				Proj	ect Subtotal	\$	2,674,968.80
Design Engineering (15%)							
Construction Engineering (10%)							287,731.08
			Admir	nistra	tion Fees (4%)	\$	106,998.75
				PRC	DJECT TOTAL	\$	3,470,943.95
			3 Ye	ears l	nflation @ 7%	\$	781,111.64
			2025	PRC	DJECT TOTAL	\$	4,252,055.59

Appendix B - Design











TYPICAL SECTION 1

TWO LANE ROADWAY NO SCALE











SOUTH AVENUE TYPICAL RECONSTRUCTION

CLEMENTS ROAD TYPICAL SECTION

SOUTH AVENUE TO NORTH AVENUE

SOUTH AVENUE TYPICAL SECTION

CLEMENTS ROAD TO 37TH AVENUE







SHEET INDEX:

COVER SHEET
GENERAL NOTES, CONTROL, AND LEGEND
TYPICAL SECTIONS
DETAILS
STREET PLAN AND PROFILE
<u>) striping plans</u>
SIGNING AND STRIPING DETAILS
SIGNING AND STRIPING PLANS
PLANS
ELECTRICAL PLANS



GENERAL NOTES:

- ALL WORK SHALL CONFORM TO THE MONTANA PUBLIC WORKS STANDARD SPECIFICATIONS, SIXTH EDITION, APRIL 2010, AS AMENDED BY THE MISSOULA CITY PUBLIC WORKS STANDARDS AND SPECIFICATIONS, NOVEMBER 18, 2020, MISSOULA PARKS AND RECREATION DESIGN MANUAL 2018 EDITION, REVISED APRIL 17, 2020, AND SPECIAL PROVISIONS IN THE PROJECT MANUAL AS APPLICABLE.
- 2) CONTRACTOR SHALL FIELD VERIFY THE LOCATION, SIZE, AND DEPTH OF ALL UTILITIES INCLUDING ALL SERVICES TO ALL PROPERTIES. THESE DRAWINGS MAY NOT SHOW ALL FACILITIES. THE DEPTHS OF ALL EXISTING UTILITIES ARE UNKNOWN. BURED UTILITIES SHOWN ON THIS SITE ARE BASED ON AVAILABLE RECORDS AND UTILITY LOCATOR PAINT MARKS. CONTRACTOR SHALL PROTECT ALL EXISTING UTILITIES DURING CONSTRUCTION.
- 3) CONTRACTOR SHALL OBTAIN ALL NECESSARY PERMITS FROM CITY OF MISSOULA, STATE OF MONTANA, AND UTILITY COMPANIES PRIOR TO STARTING WORK.
- 4) ALL CONCRETE AREAS ARE DESIGNED TO HAVE A 1.5% MAXIMUM CROSS SLOPE UNLESS OTHERWISE SHOWN ON THE PLANS.
- 5) ALL MATERIALS AND WORKMANSHIP OF IMPROVEMENTS SHALL MEET OR EXCEED ADA AS VELL AS STATE AND LOCAL REGULATIONS, WHERE THERE IS A CONFLICT BETWEEN THESE PLANS AND THE SPECIFICATIONS, OR ANY APPLICABLE STANDARD, THE HIGHER QUALITY STANDARD SHALL APPLY.
- 6) CONTRACTOR TO VERIFY EXISTING CONDITIONS PRIOR TO BEGINNING CONSTRUCTION.
- 7) CONTRACTOR RESPONSIBLE FOR INSTALLING AND MAINTAINING ALL EROSION CONTROL MEASURES, AND PROTECTING HAUL OFF/DRAG ON ONTO ADJACENT PARKING AREAS AND PUBLIC RIGHTS OF WAY. CONTRACTOR RESPONSIBLE FOR CLEANING ANY MATERIAL HAULED OFF/DRUG ONTO ADJACENT PARKING AREAS OR PUBLIC RIGHTS OF WAY.
- CONTRACTOR RESPONSIBLE FOR LOCATING EXISTING IRRIGATION SYSTEM AND REPAIRING ANY CONTRACTOR DAMAGE TO SYSTEM.
- 9) GRADING AND SLOPE INFORMATION PRESENTED IN THIS PLAN SET IS BASED ON DESIGN GRADES AND BEST AVAILABLE MAPPING INFORMATION. EXISTING ELEVATIONS AT TIE IN POINT ELEVATIONS SHALL BE VERIFIED PRIOR TO INSTALLATION OF EXTERIOR IMPROVEMENTS. NOTIFY ENGINEER IF DIFFERENT CONDITIONS ARE FOUND. CONTRACTOR RESPONSIBLE FOR ENSURING POSITIVE DRAINAGE AND ADA COMPLIANCE FOR CONSTRUCTED IMPROVEMENTS.
- 10) THIS PLAN IS TO BE USED TO ASSIST THE CONTRACTOR IN HORIZONTAL LOCATION DURING THE STAKING AND LAYOUT. IF THE CONTRACTOR DISCOVERS ANY DISCREPANCY BETWEEN THE GIVEN DATA AND THE INTENT SHOWED BY THE DRAWINGS, THE CONTRACTOR SHALL CONTACT THE ENGINEER FOR CLARIFICATION.
- 11) CONTRACTOR SHALL COMPLY WITH ALL CITY OF MISSOULA TRAFFIC CONTROL REQUIREMENTS.



SURVEY CONTROL:



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-	RIGHT OF WAY
-	EASEMENT LINE
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]	CONCRETE SIDEWALK
-	EDGE OF ASPHALT
-	CURB AND GUTTER
=	CURB AND GUTTER W/DRIVEWAY OPEN
-	EDGE OF GRAVEL
-	WATER MAIN
	WATER SERVICE
-	SANITARY SEWER MAIN
	SANITARY SEWER SERVICE
-	STORM DRAIN
-	AERIAL POWER LINE
-	BURIED ELECTRIC LINE
-	BURIED TELEPHONE LINE
-	BURIED FIBER OPTIC
-	BURIED CABLE TELEVISION
-	GAS MAIN
-	FENCE
-	IRRIGATION DITCH
-	CONTOUR (1 FOOT INTERVAL)
	CURB BOX/WATER SERVICE VALVE
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	SANITARY SEWER CLEANOUT
	STORM DRAIN MANHOLE
	DRAINAGE SUMP
	CURB INLET
	UTILITY POLE
	GUY WIRE
	LIGHT POLE
	ELECTRIC PEDESTAL
	ELECTRIC METER
	PULL BOX
	TELEPHONE PEDESTAL
	CABLE TELEVISION PEDESTAL
	GAS METER
	GAS MAIN VALVE
	EVERGREEN TREE (SIZE AS NOTED)
	DECIDUOUS TREE (SIZE AS NOTED)
	BUSH
	MAIL BOX
	SIGN
	TEMPORARY BENCH MARK



DATE

SEPTEMBER 2022

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LEGEND-PROPOSED

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ARKING LOT AND DRIVEWAYS	
NOT SCALE	

SCARIFY AND RECOMPACT 6" OF BASE MATERIAL. PRIOR TO PREPARATION OF PAVING, PROOF ROLL ENTIRE SUBGRADE AREA IN PRESENCE OF GEOTECHNICAL ENGINEER.

└─6" OF SCARIFIED RECOMPACTED SUBGRADE

-6" OF 3/4" MINUS CRUSHED BASE COURSE

2" OF HOT PLANT MIX, TYPE 'B'

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COMBINATION CURB INLET FRAME & GRATE COMBINATION CURB INLET FRAME & GRATE	
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PROJECT: 17-04-10 LAYOUT: PLP-15 SURVEVED: WGM DESIGN: SMM DRAFT: DKD/BEA APPROVE: TDI DATE: SEPTEMBER 2022



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Appendix C - Safety



# **MEMORANDUM**

DATE:	09/13/2022
TO:	City of Missoula
FROM:	Danae Giannetti, P.E.
RE:	South Avenue Safe Streets for All (SS4A) Implementation Grant - Safety Impact Assessment Summary

The purpose of this memo is to summarize findings from a safety impact assessment and benefit cost analysis completed for the South Avenue Safe Streets for All (SS4A) implementation grant application. Infrastructure improvements are proposed along South Avenue from Clements Road to west of Reserve Street and along Clements Road from South Avenue to North Avenue. Findings from the assessment are presented below in accordance with the "Safety Impact" selection criterion outlined in the SS4A Notice of Funding Opportunity (NOFO). The attached file titled "Appendix XX - Safety Impact Assessment and Benefit Cost Analysis.xlsx" contains all supporting documentation and computations.

### **Description of the Safety Problem**

Crash data provided by the Missoula MPO and the Montana Department of Transportation (MDT) for the most current 5-year time period of January 1, 2016 to December 31, 2020 were reviewed for South Avenue from Clements Road to west of Reserve Street as well as for Clements Road from South Avenue to North Avenue. The Missoula MPO coordinated with the Missoula Police Department to determine whether any collisions resulting in serious injuries or fatalities occurred since December 31, 2020 and obtained information regarding a pedestrian fatality. While this historical crash data is used to build an understanding of historical trends, the objective of this project remains to proactively identify and address risks within the project limits in accordance with the Safe System approach.

#### South Avenue

*Historical Trends:* During the five-year period of reviewed crash data, 107 crash incidents were documented on South Avenue from Clements Road to west of the intersection with Reserve Street and a total of 272 people were involved in the crashes. The crash rate for this nearly 2-mile segment of South Avenue is 10.9 annual crashes per mile or 458.3 to 638.4 annual crashes per 100 million vehicle-miles of travel (VMT). In comparison, the Missoula County crash rate is 53 crashes per 100 million VMT. Therefore, the South Avenue crash rate is more than 8 times higher than the County-level annual crash rate.

*Fatal and Serious Injury Crash Locations & Contributing Factors:* In January 2022, a pedestrian fatality occurred near South Avenue and 26th Street after the person was struck by a vehicle. Although no specific contributing factors were provided by the Missoula Police Department, the following context was given: "There is no sidewalk area in this block, and the side of the road had snow build up, forcing the pedestrian to walk in the roadway..."

Two rear-end crashes resulting in serious injuries occurred between 26th Street and Old Fort Road. No contributing factors were provided in the crash incident data. However, there are numerous closely spaced approaches in this area and there are no dedicated turning facilities. This roadway deficiency likely increases the risk of rear end collisions involving turning vehicles.

*Crash Types by Category of Road User:* A summary table of vehicular crash types is provided in this Appendix C below. Two crashes in the most current 5-year period of data involved people on bicycles and the 2022 fatality was a person walking in the roadway. There were no crashes involving transit users for the period of reviewed data. Given the relatively low volume of pedestrians and bicyclists, partially due to the lack of space to walk or bike, the crashes involving bicyclists and pedestrians are a troubling trend in crash history. Of the vehicular crashes, the three most common crash types were rear end (36% of all crashes), right angle (21%), and collisions with fixed objects (16%).

### **Clements Road**

*Historical Trends:* During the 5-year period of reviewed crash data, there were eight crash incidents on Clements Road between South Avenue and North Avenue involving motorists only. Although there were no reported serious injuries or fatalities, the crash rate for this segment of Clements Road is 6.4 annual crashes per mile or 546.7 annual crashes per 100 million VMT, which is more than ten times higher than the Missoula County crashes per 100 million VMT. This corridor lacks safe, separated facilities for vulnerable roadway users despite this segment of roadway frequently being used as a route to school for many of the area's children and their families. The proposed improvements for Clements Road adheres to the Safe System approach of proactively identifying and addressing risks. By providing separated and connected non-motorized facilities on both Clements Road and South Avenue, a safe route to school is now provided for some of the community's youngest and most vulnerable roadway users.

**Serious Injury & Fatality Hot Spot Analysis; Identification of High-Risk Roadway Features** South Avenue from 26th Street to Old Fort Road is considered the corridor segment's "hot spot" for serious injuries and fatalities based on historical crash data. This segment of South Avenue also has the highest annual crashes per 100 million VMT. However, the nearly 2-mile section of South Avenue and 0.25-mile segment of Clements Road from South Avenue to North Avenue have similar high-risk roadway features as this hot spot location. The primary differentiator of the hot spot location and the rest of the project limits is the larger volume in vehicular traffic. It is anticipated that other hot spot locations for serious injuries and fatalities could occur due to similar high-risk roadway features in the future unless the proposed infrastructure improvements are constructed.

High-risk roadway features of South Avenue and Clements Road are best described in terms of the roadway's deficiencies. For example, South Avenue lacks adequate roadway lighting, non-motorized facilities on the north side of the corridor, and left turn lanes for closely spaced driveways and intersections. The volume and speed of vehicular traffic is considered high risk for vulnerable roadway users with respect to their chance of survival upon impact. This project seeks to proactively address the infrastructure deficiencies before additional serious injury and fatality hot spots emerge.

#### Safety Impact Assessment

Proposed infrastructure improvements were thoughtfully selected to address the identified safety problems resulting from the roadway's deficiencies. This Safety Impact Assessment focuses on estimating the proposed infrastructure improvements' impact on reducing serious injuries and

fatalities based on South Avenue's historical crashes. Since Clements Road has similar high-risk roadway features, it is reasonable to assume that similar safety impacts will be expected for that corridor segment. Rather than relying solely on a traditional road safety evaluation of only reactively addressing safety problems, this project seeks to holistically address historical problems and proactively address the risks in a more holistic manner.

The proposed infrastructure improvements' ability to reduce roadway fatalities and serious injuries is predicted using Crash Modification Factors (CMF). CMFs for proposed infrastructure improvement are considered evidence for the improvement's ability to significantly reduce or eliminate serious injuries and fatalities for all roadway users. Proposed infrastructure improvements to South Avenue with corresponding CMFs used in this safety impact assessment are:

- Constructing a two-way left turn lane (TWLTL) east of 31st Street to 26th Street;
- Continuous 6' sidewalk on the north side of South Avenue from Clements Road to west of Reserve Street and on the east side of Clements Road from South Avenue to North Avenue;
- Pedestrian refuge islands on South Avenue at the intersections with 26th Street and 31st Street; and
- 6' bicycle lane on the north side of South Avenue from Clements Road to Reserve Street
- Roadway lighting between 36th Street and 26th Street where there is currently no lighting.

Additional proposed infrastructure improvements include constructing curb & gutter, upgrading storm water conveyance, widening the existing separated path on the south side of South Ave to 10', improving numerous existing bus stops along the corridor, adding high-visibility crosswalk markings at crosswalks on South Avenue between Clements Road and 26th Street, installing an RRFB at Clements Road and South Avenue, and constructing a new separated path segment on the south side of South Avenue from Clements Road to 40th Avenue. The proposed segment of new separated path will move commuter traffic away from the Target Range School property rather than utilizing the school's parking lot for non-motorized travel. School faculty and parents have expressed concerns in the past about members of the public not affiliated with the school walking through school property. This proposed segment of path addresses their concerns regarding the safety of students.

*Measured Safety Impact for Reducing Serious Injuries & Fatalities:* From January 1, 2016 to May 1, 2022 there was an average of 0.635 serious injuries per year on the subject segment of South Avenue. The TWLTL is estimated to provide an annual serious injury reduction of 0.395 serious injuries per year. During the same time period, there was an average of 0.159 fatalities per year. The installation of sidewalk is estimated to result in at least 0.140 annual lives saved per year.

Consideration was also given to the safety impact of the proposed improvements on the crashes that did not result in serious injuries or fatalities. The most current 5-year period of crash data was used to estimate crash rate reductions resulting from the proposed improvements.

*Measured Safety Impact of Proposed Bicycle Lane:* From January 1, 2016 to December 31, 2020, there was an average of 0.400 bicycle crashes per year. The proposed bicycle lane is estimated to result in a reduction of 0.177 bicycle crashes per year. The bicycle lane on the north side of South Avenue provides bicycling facilities on both sides of the road thereby reducing the crossing instances and reducing the risk of bicycles mixing with vehicular traffic. While there were no documented crashes involving bicyclist resulting in serious injuries or fatalities, bicyclists are

considered vulnerable roadway users with a higher risk of serious injury or fatality upon collision with a vehicle. The proposed bicycle lane seeks to proactively address this higher risk for vulnerable roadway users.

Furthermore, the selected bicycle lane CMF is applicable to all crash types and injury severities. During the five-year period of reviewed crash data, there was an annual average rate of 21 crashes per year on South Avenue between Clements Road and just west of Reserve Street (excluding bicycle crashes). The estimated annual crash reduction for the installation of a bicycle lane is 9.282 crashes per year.

*Measured Safety Impact of Raised Median Islands:* During the 5-year period of reviewed crash data, there was an average of 0.800 rear end or sideswipe crashes per year on South Avenue at the intersections with 26th Street and 31st Street where raised median islands are proposed. Historically, these crashes have not involved pedestrians but raised median islands are a proven countermeasure for reducing pedestrian-involved crashes and increasing side friction which results in lower vehicular travel speeds. To quantify the predicted safety benefit of the proposed raised median islands with respect to historical crashes, a CMF was applied to the rear end and sideswipe crashes. The estimated annual crash reduction is at least 0.207 crashes per year.

*Measured Safety Impact of Roadway Lighting:* Crash incidents occurring in "dark-not lighted" conditions were reviewed to assess the safety impact of improving roadway lighting. Historically, an average of 2.000 crashes in "dark-not lighted" conditions occurred per year. It was estimated that installing roadway lighting along South Avenue not currently lit between 36th Street and west of Reserve Street may reduce crashes occurring in dark conditions by 0.640 crashes per year.

*Measured Safety Impact of Two-Way Left Turn Lane Installation:* An assessment on the safety benefit of constructing a TWLTL from 31st Street to 26th Street was also completed due to the large number of crashes that could be partially attributed to the lack of turn lane facilities, such as rear-end and right angle collisions. Historically, this segment of South Avenue has an average of 8.400 crashes per year. It is estimated that this annual crash rate will be reduced by 3.682 crashes per year.

### Safe System Approach

The scope of this proposed project was developed through the Safe System lens by putting safety at the forefront of the project objectives, accommodating human mistakes, and acknowledging the low injury tolerances of vulnerable roadway users.

*System Redundancies:* In addition to providing dedicated turn lane facilities, the TWLTL offers a safe route for emergency vehicles to utilize thereby reducing response times for emergency vehicles entering and exiting the hospital adjacent to South Avenue. The proposed sidewalk, bicycle lane, and separated path are infrastructure redundancies in that if one is not available to use, vulnerable roadway users are not subsequently forced into the roadway.

#### **Benefit Cost Analysis**

As previously mentioned, greater attention is given to the proposed infrastructure improvements' safety impact on reducing serious injuries and fatalities rather than the traditional focus of only reducing crashes. A benefit cost analysis (BCA) was developed to monetize the predicted safety benefit, pertaining only to these types of safety risks, and compare it to the overall construction and long-term operations and maintenance costs. The U.S. Department of Transportation's *Benefit-Cost Analysis Guidance for Discretionary Grant Programs* (March 2022) was referenced

to complete the BCA. While this guidance offers monetized values for all KABCO crash severity types as well as additional project benefits such as environmental and user-based costs, the BCA for this project focuses only on the SS4A grant program objective of reducing serious injuries and fatalities for all roadway users by excluding all other crash types/injury severities in the BCA.

For the 20-year analysis period, the expected benefit-cost ratio is 2.3. This demonstrates that not only will the project have safety benefits that will persist over time, the monetized value of the safety benefits and residual value of the project after 20 years is more than twice as much as the project's construction and long-term operations and maintenance costs.

## Appendix XX - Table of Contents

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Safety Impact Assessment Cal	culations
Project Limits Crash Rates	Computations for South Avenue & Clements Road Annual Crash Rates per Mile & Annual Crash Rates per 100 Million VMT
Missoula County Crash Rate	Computations for Missoula County Annual Crash Rate per 100 Million VMT
SeriousInj&Fatalities	Safety Impact Assessment - Serious Injuries & Fatalities; Calculations for measuring project's predicted safety impact on reducing serious injury & f
RaisedMedianSafetyImp	Safety Impact Assessment - Raised Median Island; Calculations for measuring the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing reasoning the proposed raised median/pedestrian refuge island on reducing refuge island
BikeLaneSafetyImp	Safety Impact Assessment - Bicycle Lane; Calculations for measuring proposed bicycle lane's predicted safety impact on reducing crashes using CM
LightingSafetyImp	Safety Impact Assessment - Lighting; Calculations for measuring proposed lighting improvements predicted safety impact on reducing crashes that
TWLTLSafetyImp	Safety Impact Assessment - Two Way Left Turn Lane Improvement (TWLTL); Calculations for measuring proposed TWLTL predicted safety impact o
Crash Data Summary	Tabulated summary of crashes occurring on selected segments of South Avenue and Clements; tabulated by crash severity, injury severity, and crash
MPO_CrashData-ClementsRd	01/01/2016-12/31/2019 Crash incident reports for Clements Road from South Avenue to North Avenue as provided by the Missoula MPO
MDT_CrashData-ClementsRd	12/31/2019-12/31/2020 Crash incident reports for Clements Road from South Avenue to North Avenue as provided by the Montana Department of
MPO_CrashData-SouthAve	01/01/2016-12/31/2020 Crash incident reports for South Avenue from Clements Road to just west of Reserve Street as provided by the Missoula N
<b>Benefit Cost Analysis Calculat</b>	ions
BCA Summary	Summary of Benefit Cost Analysis; include calculations for net present value and benefit-cost ratio (BCR)
Safety Benefit	Monetization calculations of safety impact calculated in "SeriousInj&Fatalities" tab
Residual Value	Monetization calculations of infrastructure's residual value at the end of the 20 year BCA time period
Maintenance Cost	Estimated incremental increase in annual operations & maintenance costs for proposed infrastructure
Job Creation	Calculations for jobs created as a result of proposed infrastructure improvement



- fatal crashes using CMFs
- ear end and sideswipe crashes using CMFs /IFs
- t occurred in dark conditions using CMFs
- on reducing crashes in area of proposed improvement using CMFs ash types
- of Transportation MPO

## **Project Limits Crash Rate Calculations**



Reference:

### 1) https://safety.fhwa.dot.gov/local rural/training/fhwasa1210/s3.cfm 2) https://www.mdt.mt.gov/publications/datastats/traffic-maps.aspx

The crash rate for **road segments** is calculated as:

$$R = \frac{100,000,000 \times C}{365 \times N \times V \times L}$$

Where:

R = Crash rate for the road segment expressed as crashes per 100 million vehicle-miles of travel (VMT).

C = Total number of crashes in the study period.

N = Number of years of data.

V = Number of vehicles per day (both directions).⁹

L = Length of the roadway segment in miles.

	100,000,000 VMT factor
	365 VMT factor
N =	5 years

Annu	Annual Crashes per 100 million vehicle-miles of travel (VMT)							
Segment #1	Segment Location	Total Number of Crashes (C)	2021 AADT Data (V) (ref #2)	Length of Segment (L) (mile)	Crash Rate (R)			
	South Ave							
1	west of Reserve to 27th	28	10,924	0.22	638.4			
2	27th to 33rd	42	6,567	0.75	467.3			
3	33rd to Clements	37	4,468	0.99	458.3			
Clements Rd								
4	South Ave to North Ave	8	3,207	0.25	546.7			

Annual Crashes per Mile					
South Ave					
Crashes per					
Mile					
Clements Rd					
Crashes per					
Mile	0.4				

A "crashes per mile" rate for road segments is calculated as:

$$R = \frac{C}{N \times L}$$

Where:

- **R** = Crashes per mile for the road segment expressed as crashes per each 1 mile of roadway per year. **C** = Total number of crashes in the study period.

N = Number of years of data.
L = Length of the roadway segment in miles.

## Missoula County Crash Rate



Reference:

<u>https://www.mdt.mt.gov/publications/datastats/traffic-maps.aspx</u>
<u>https://www.mdt.mt.gov/publications/datastats/crashdata.aspx</u>

The crash rate for road segments is calculated as:

$$R = \frac{100,000,000 \times C}{365 \times N \times V \times L}$$

Where:

- R = Crash rate for the road segment expressed as crashes per 100 million vehicle-miles of travel (VMT).
- C = Total number of crashes in the study period.
- N = Number of years of data.
- V = Number of vehicles per day (both directions).⁹
- L = Length of the roadway segment in miles.



Missoula County 2021 daily vehicle miles traveled (per ref #1): 3,156,709 (V X L) 2016-2020 all crashes (per ref #2, "All Montana Crashes" file): 3,038 (C)



R = 53 Crashes per 100 million VMT

The crash rate for Missoula County is 53 crashes per 100 million vehicle-miles of travel.

## Serious Injury & Fatality Safety Impact Assessment

				Cra	sh Modification Factor	(CMF) Selection	
CMFs were reviewed The following CMFs and that it is applical	l to determine t were selected b ble for the docu	he most suitable fa ased on star quality mented crash types	ctor for estimating the safety in rating, applicability to the roac s occurring on the existing road	npacts of proposed im Iway segment under o way geometry.	provements. consideration,		
CMF Description	CMF ID	CMF Value	CMF Clearinghouse Star Quality Rating	Crash Type	Crash Severity	Applicable Location	Minimum AADT
Install TWLTL (Two-Way Left Turn Lane) on Two Lane Road	2348	0.506	4	Rear End	All	South Ave - 31st Street to 26th Street	Not specified
Install Sidewalk	N/A	0.12	N/A	Pedestrian	All	South Ave - west of Reserve St to Clements Rd	<u>ht</u> Not specified
				CMF Calculati	ions - Estimated Annua	l Serious Injury Reducti	on

The most current available 5 year time period of crash data (01/01/2016 to 12/31/2020) provided by the Montana Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and Missoula MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and MPO was reviewed. Also, the Missoula MPO collaborated with the Missoula Police Department of Transportation and MPO was reviewed. Also, the Missoula MPO was reviewed with the Missoula Police Department of Transport terms of the Missoula MPO was reviewed. Also, the Missoula MPO was reviewed with the Missoula Police Department of Transport terms of the Missoula MPO was reviewed. Also, the Missoula MPO was reviewed with terms of the Missoula MPO was

Record #	Crash Date	Collision Type	Approximate Location	Number of Injuries
1708100650904	9/7/2017	Rear-End	South Avenue - Between 26th Ave and Old Fort Road	3
2008100650202	2/10/2020	Rear-End	South Avenue & Old Fort Road	1

Average Annual Affected Injury Rate = total number of injuries/years of reported dataAverage Annual Affected Injury Rate =0.635 serious injuries/year

The CMF associated with the TWLTL is the most appropriate improvement for estimating the injury reduction for the rear-end collisions. Estimated Annual Injury Reduction = Average Annual Affected Injury Rate x [1 - CMF ID #2348] Estimated Annual Injury Reduction = 0.314 serious injuries/year

				CMF C	Calculations - Estimated Annual Lives Saved
Crash data for incident	s occurring aft	er 12/31/2020 are	not yet available from the M	ontana Department of	Transportation. The Missoula MPO collaborated with the Missoula Polic
regarding a fatality invo	olving a pedes	trian in 2022. A rev	view of the police report indic	ated that the pedestria	n was walking on the roadway in an area that does not have sidewalk ar
A time period of 6.3 ye	ars (01/01/20	16 to 05/01/2022)	is used to determine the aver	age annual fatality rate	2.
	Crash Date	Collision Type	Approximate Location	Number of Fatalities	Lighting Condition
	1/29/2022	N/A	South Avenue & 26th Street	1 (Pedestrian)	Dark
Average Annual Fatality	y Estimate = to	otal number of fata	alities/years of reported data		
Average Annual Fatality	y Rate =		0.15	9 fatalities/year	
The CMF associated wi	th the sidewal	k is the most appr	opriate improvement for estir	nating the average anr	ual lives saved of pedestrians.
Estimated Annual Lives	s Saved = Aver	age Annual Fatality	y Estimate x [1 - CMF for sidev	valk installation]	
<b>Estimated Annual Live</b>	s Saved =		0.14	0 lives/vear	



Link

https://www.cmfclearinghouse.org/detail.cfm?facid=2348

tps://safety.fhwa.dot.gov/ped_bike/tools_solve/fhwasa18041/fhwasa18041.pdf

https://rosap.ntl.bts.gov/view/dot/50265

ice Department to obtain information and was struck by a motor vehicle.

# Safety Impact Assessment - Raised Median Island

				Crash Modification Fa	actor (CMF) Selection	
CMFs were review	ved to determine the	most suitable f	actor for estimating the safety	mpacts of proposed improvements.		
The following CMI	Fs were selected bas	ed on star qualit	y rating, applicability to the roa	idway segment under consideration,		
and that it is appli	cable for the docum	ented crash type	es occurring on the existing road	dway geometry.		
CMF Description	CMF ID	CMF Value	CMF Clearinghouse Star Quality Rating	Crash Type	Crash Severity	Applicable Location
Install Raised						South Avenue &
Median With or						26th Street
Without Marked	9015	0.741	4	Rear End, Sideswipe	All	South Avenue & 31st
Crosswalk						Street
(Uncontrolled)	ndition of CME # 107	26 was 12' lana	s 6' shoulder no median and t	wo-lane urban arterial road		
This hase conditio	nullion of CMF # 107 on is similar to the no	so was iz taile. rth side of South	s, o snoulder, no mealan, and t Avenue where a hicycle lane i	s proposed		
				, proposed.		
				CMF Calculations - Raised N	1edian Island Safety Impa	ct
The most current	available 5 year perio	od of crash data	(01/01/2016 to 12/31/2020) p	ovided by the Montana Department of T	ransportation and Missoula	MPO was reviewed.
After filtering the	data to only rear end	d or sideswipe a	t the applicable locations, the fo	bllowing four incidents were identified:		
	Pocord #	Crach Data	Annrovimate Location	Crach Soucritu		
		Clash Date	Approximate Location	Clash Seventy	Considir Type	=
	1708103260902	9/6/2017	South Ave & 31st Street No a	oparent Injury (property damage only cra	ish) Sideswipe, same directio	n
	1908103300401	4/28/2019	South Ave & 31st Street No a	oparent Injury (property damage only cra	sh) Sideswipe, same directio	n
	1808100650911	9/6/2018	South Ave & 26th Street	Possible Injury Crash	Rear End	
	1808100261028	10/24/2018	South Ave & 26th Street No a	oparent Injury (property damage only cra	sh)Sideswipe, same directio	n
Average Annual C	rash Rate = total nun	nber of crashes/	vears of reported data			
U	Average Ann	, ual Crash Rate =	0.800 crasl	nes/year		
	0					
Estimated Crash	Reduction = Average	Annual Crash R	ate x [1 - CME ID #9015]			
Estimated erasin	Estimated Annual Cra	ash Reduction =	0.207 cras	nes/vear		



AADT Range

Link

1,245 to 46,000 https://www.cmfclearinghouse.org/detail.cfm?facid=9015

# Safety Impact Assessment - Bicycle Lane

				Crash Modificat	ion Factor (CMF	) Selection				
CMFs were reviewe The following CMF and that it is applic	ed to determine the s were selected bas able for the docum	e most suitable f ed on star quali ented crash type	actor for estimating the safety in ty rating, applicability to the road es occurring on the existing road	npacts of proposed im dway segment under c way geometry.	provements. onsideration,					
Cash Modification Factor (CMF) Selection       Control distants the for providents of proposations.       Modification Factor (CMF) Selection       Control distants the for start sample facility to the randows agreener under consideration, and that it is agridicable to the documented coals hypes consisting randows generative.       Control Description       Control Control Value     CMF Clearinghouse Start Data NT Prop.     Crash Swerity     Applicable Location     AADT Range     Link       Control Description     CMF Or 2075 Name 21 20nas. E Shoulder, no median, and ho-long when or are not.       CMF Description     CMF 10075 Name 22 20nas. E Shoulder, no median, and ho-long when or are not.       CMF Calculations - Sincly Long 22 20nas. E Shoulder, no median, and ho-long when or are not.       CMF Calculations - Sincly Long 22 20nas. E Shoulder, no median, and ho-long when the non-colspan.       Control Caretal Advance Should Control Advance Should Diverse Should Control Advance Should Diverse Should Control Advance Should Diverse S										
Install Bicycle Lanes	10736	0.558	3	All	All	South Ave - Clements Rd to west of Reserve St	10 to 92,462	https://www.cmfclearingho	ouse.org/detail.cfm?fa	<u>cid=10736</u>
Note: the base con This base condition	dition of CMF # 107 is similar to the no	'36 was 12' lanes rth side of South	s, 6' shoulder, no median, and tw Avenue where a bicycle lane is p	o-lane urban arterial r proposed.	oad.					
			CMF Ca	alculations - Bicycle I	ane Safety Imp	act on Bicycle Crashes				
The most current a After filtering the c	vailable 5 year peri lata to only inciden	od of crash data ts involving bicy	(01/01/2016 to 12/31/2020) pro clist, the following two incidents	ovided by the Montana were identified:	a Department of 1	ransportation and Missou	la MPO was re	viewed.		
	Record #	Crash Date	Approximate Location	Crash Severity	_					
-	1708100650814	8/8/2017	South Avenue - Between 26th Ave and Old Fort Road	Property Damage Only	-					
	2008100260711	7/14/2020	South Avenue & Old Fort RoadS	Suspected Minor Injury	/					
Average Annual Bio The CMF associate Estimated Bicycle C Estimated Annual	cycle Crash Rate = d with the bicycle la Crash Reduction = A <b>Bicycle Crash Reduc</b>	anes is the most verage Annual E c <b>tion =</b>	0.400 k appropriate improvement for es Bicycle Crash Rate x [1 - CMF ID # 0.177 k	bicycle crash/year timating a bicycle cras 10736] <b>bicycle crash/year</b>	h reduction.	,				
			CME Cal	culations - Bicycle La	ane Safety Imna	ct on All Other Crashes				
The most current a The following table	vailable 5 year peri summarizes all oth	od of crash data ner crash types (	(01/01/2016 to 12/31/2020) pro excluding bicycle crashes) that or	ovided by the Montana ccurred on South Aver	a Department of T nue from Clement	ransportation and Missou s Road to west of Reserve	la MPO was re Street.	viewed.		
			South A	venue - Clements Roa	d to west of Rese	rve Street (Crash Types)				
Year	Fixed Object	Head On	Left Turn, Opposite Direction	Lost Control	Other	Rear-End	Right Angle	Sideswipe, Opposite Direction	Sideswipe, Same Direction	Wild Animal
2016	3	0	3	1	1	14	8	0	1	1
2017	2	0	0	0	1	8	4	1	2	0
2018	3	1	1	0	4	6	5	0	1	0
2019	4	0	1	0	1	5	3	0	2	0
2020	5	0	0	0	2	6	2	0	2	1
Total	17	1	5	1	9	39	22	1	8	2
Average Annual Cr The CMF associate Estimated Crash Re	ash Rate = total nur Average Ann d with the bicycle la eduction = Average stimated Annual Cra	nber of crashes/ ual Crash Rate = anes is used to p Annual Crash Ra ash Reduction =	years of reported data 21.000 o redict the crash rate reduction fo te x [1 - CMF ID #10736] 9.282 o	crashes/year or all other crashes (ex c <b>rashes/year</b>	cluding bicycle cr	ashes).				



## Safety Impact Assessment - Lighting

					Crash Modification Fa	ctor (CMF) Selection	
CMFs were reviewed The following CMFs v and that it is applical	to determine t were selected ba ble for the docu	he most suitable fa ased on star quality mented crash types	ctor for estimating the safety imp rating, applicability to the roadw s occurring on the existing roadwa	pacts of proposed improven vay segment under consider ay geometry.	nents. ration,		
CMF Description	CMF ID	CMF Value	CMF Clearinghouse Star Quality Rating	Crash Type	Crash Severity	Applicable Location	A
Install Lighting	7776	0.68	4	All	All	South Ave - 26th St to 36th St	N

### **CMF Calculations - Lighting Installation Safety Impact**

The most current available 5 year period of crash data (01/01/2016 to 12/31/2020) provided by the Montana Department of Transportation and Missoula MPO was reviewed. After filtering the data to incidents occurring in dark lighting conditions and between Reserve and 36th (excluding South Ave & 31st St and South Ave & 33rd St where lighting exists), the following 10 crashes were identified. Note, incident locations coded with lighting condition "dark - lighted" were checked in street view and determined that the lighting condition should have been coded as "dark - not lighted" based on existing street lighting locations.

	Record #	Crash Date	Collision Type	Approximate Location	Crash Severity
	50084227	1/25/2016	Sideswipe, Same Direction	west of South Ave & 31st St	No apparent Injury (prop
	50083625	2/2/2016	Right Angle	east of South Ave & 31st St	Suspected Minor Injury
	1608102620401	4/1/2016	Rear-End	South Ave & 27th St	Possible injury crash
	50088513	6/6/2016	Wild Animal	west of South Ave & 35th St	No apparent Injury (pro
	50090654	9/3/2016	Fixed Object	South Ave & 27th St	No apparent Injury (pro
	50098086	1/30/2017	Sideswipe, Opposite Directior	east of South Ave & Tower St	No apparent Injury (prop
	1908103830201	2/8/2019	Right Angle	South Ave & 26th St	Possible injury crash
	2008101100104	1/31/2020	Rear-End	South Ave & Suzanne Court	No apparent Injury (proj
	2008103880301	3/2/2020	Fixed Object	South Ave & 35th St	No apparent Injury (proj
	2008101220802	8/28/2020	Fixed Object	west of South Ave & 27th St	No apparent Injury (prop
Average Annual Crash Rate = total r	number of crashes/vears	of reported data			
Average Annual Affected Injury Rate	2 =		2.000 crashes/year (in dark conditio	ns)	

The CMF associated with installing lighting is the most appropriate improvement for estimating the crash reduction. Estimated Crash Reduction = Average Annual Crash Rate x [1 - CMF ID#7776] Estimated Crash Reduction = 0.640 crashes/year



### ADT Range

Link

ot specified

https://www.cmfclearinghouse.org/detail.cfm?facid=7776

perty damage only crash)

perty damage only crash) perty damage only crash)

perty damage only crash)

perty damage only crash) perty damage only crash)

perty damage only crash)

# Safety Impact Assessment - Two-Way Left Turn Lane Improvement



					Crash Modification Factor (CMF	) Selection						
CMFs were reviewed to The following CMFs we and that it is applicable	IFs were reviewed to determine the most suitable factor for estimating the safety impacts of proposed improvements. e following CMFs were selected based on star quality rating, applicability to the roadway segment under consideration, d that it is applicable for the documented crash types occurring on the existing roadway geometry.											
CMF Description	CMF ID	CMF Value	CMF Clearinghouse Star Quality Rating	Crash Type	Crash Severity	Applicable Location	AADT Range	Link				
Install TWLTL (Two-Way Left Turn Lane) on Two Lane Road	2348	0.506	4	Rear End	All	South Ave - 31st Street to 26th Street	Not specified	https://www.cmfclearinghouse.org/detail.cfm?facid=2348				
Install TWLTL (Two-Way Left Turn Lane) on Two Lane Road	2338	0.686	4	All	All	South Ave - 31st Street to 26th Street	Not specified	https://www.cmfclearinghouse.org/detail.cfm?facid=2338				

CMF Calculations - Two-Way	y Left Turn Lane	(TWLTL	) Safety Impact

The most current available 5 year period of crash data (01/01/2016 to 12/31/2020) provided by the Montana Department of Transportation and Missoula MPO was reviewed. After filtering the data to incidents occurring between 26th Street and east of 31st (excluding collision involving bicyclist), the following crashes were identified:

		South	Avenue - 31st Street to 3	26th Street (Crash Types)		
Year	Fixed Object	Head On	Other	Rear-End	Right Angle	Sideswipe, Same
						Direction
2016	1	0	0	12	3	0
2017	0	0	0	4	0	0
2018	1	1	0	2	0	0
2019	0	0	0	5	1	0
2020	1	0	2	6	1	2
Total	3	1	2	29	5	2

Note: crash types are tabulated here to apply crash-type specific CMFs to the estimated crash reduction calculation. See crash incidents list at the bottom.

Average Annual Rear-End Crash Rate = Total number of rear-end crashes/year	rs of reported data
Average Annual Rear-End Crash Rate =	5.800 rear-end crashes/year
The CMF associated with TWLTL and for rear-end crashes is the most appropr Estimated rear-end crash reduction = average annual rear-end crash rate x [1	iate improvement for estimating the rear-end crash reduction. - CMF ID #2348]
Estimated rear-end crash rate reduction =	2.8652 crashes/year
Average Annual Crash Rate (excluding rear-end collisions) = Total number of c	rashes/years of reported data
Average Annual Crash Rate (excluding rear-end collisions) =	2.600 crashes/year

The CMF associated with TWLTL and for all crash types is the most appropriate improvement for estimating this crash reduction. Estimated crash rate reduction = average annual crash rate x [1 - CMF ID #2338] Estimated crash rate reduction = 0.816 crashes/year

Total average annual crash rate =8.400 crashes/yearTotal estimated crash rate reduction = estimated rear-end crash rate reduction + estimated rate reduction of all other crashes

Total estimated crash rate reduction =

3.682 crashes/year

			Crash Incidents List		
Descend #	Creak Data	Collision Truco			
Record #	Crash Date	Collision Type	Approximate Location	Crash Severity	
50083625	2/2/2016	Right Angle	South Ave - between 31st & Suzanne Court	Suspected Minor Injury	
1608103430205	2/23/2016	Rear-End	South Ave - between 27th St & Suzanne	Possible injury crash	
50085068	3/24/2016	Rear-End	east of South Ave & 27th St	No apparent Injury (property damage only crash)	
1608100650326	3/25/2016	Rear-End	west of South Ave & 26th St	No apparent Injury (property damage only crash)	
1608102620401	4/1/2016	Rear-End	South Ave & 27th St	Possible injury crash	
1608103480402	4/8/2016	Rear-End	South Ave & 27th St	No apparent Injury (property damage only crash)	
1608103650402	4/8/2016	Rear-End	west of South Ave & 27th St	Possible injury crash	
1608103740402	4/22/2016	Rear-End	South Ave - between 27th St & Suzanne	No apparent Injury (property damage only crash)	
1608100110611	6/3/2016	Rear-End	South Ave & Old Fort Rd	No apparent Injury (property damage only crash)	
50090654	9/3/2016	Fixed Object	South Ave & 27th St	No apparent Injury (property damage only crash)	
1608103430901	9/15/2016	Rear-End	South Ave - between 31st & Suzanne Court	No apparent Injury (property damage only crash)	
1608100110920	9/19/2016	Rear-End	east of South Ave & 27th St	No apparent Injury (property damage only crash)	
1608102711002	10/14/2016	Right Angle	east of South Ave & 27th St	No apparent Injury (property damage only crash)	
1608102071006	10/31/2016	Rear-End	east of South Ave & 27th St	No apparent Injury (property damage only crash)	
1608100191131	11/17/2016	Rear-End	east of South Ave & Suzanne Court	No apparent Injury (property damage only crash)	
1608103651201	12/1/2016	Right Angle	South Ave - between 31st & Suzanne Court	No apparent Injury (property damage only crash)	
1708100650410	4/10/2017	Rear-End	west of South Ave & 27th St	No apparent Injury (property damage only crash)	
1708103540602	6/9/2017	Rear-End	east of South Ave & Suzanne Court	Possible injury crash	
1708100650812	8/8/2017	Rear-End	South Ave & Suzanne Court	Possible injury crash	
1708100650904	9/7/2017	Rear-End	west of South Ave & 26th St	Suspected Serious Injury	
1808100110316	3/21/2018	Fixed Object	west of South Ave & 27th St	No apparent Injury (property damage only crash)	
1808100650915	9/19/2018	Rear-End	east of South Ave & Old Fort Rd	Suspected Minor Injury	
1808100260929	9/26/2018	Head On	west of South Ave & 27th St	No apparent Injury (property damage only crash)	
1808100111125	11/29/2018	Rear-End	South Ave - between 27th St & Suzanne	Possible injury crash	
1908103830201	2/8/2019	<b>Right Angle</b>	South Ave & 26th St	Possible injury crash	
1908100260408	4/19/2019	Rear-End	west of South Ave & 26th St	No apparent Injury (property damage only crash)	
1908103890803	8/27/2019	Rear-End	South Ave - between 27th St & Suzanne	No apparent Injury (property damage only crash)	
1908100110842	8/29/2019	Rear-End	South Ave - between 27th St & Suzanne	No apparent Injury (property damage only crash)	
1908100111134	11/21/2019	Rear-End	South Ave & Old Fort Rd	No apparent Injury (property damage only crash)	
1908102761235	12/20/2019	Rear-End	east of South Ave & Old Fort Rd	Possible injury crash	
2008101100104	1/31/2020	Rear-End	South Ave & Suzanne Court	No apparent Injury (property damage only crash)	
2008100650202	2/10/2020	Rear-End	South Ave & Old Fort Rd	Suspected Serious Injury	
2008100650206	2/13/2020	Rear-End	South Ave & Suzanne Court	No apparent Injury (property damage only crash)	
2008100260513	5/19/2020	Other	South Ave & 27th St	No apparent Injury (property damage only crash)	
2008103870701	7/7/2020	Other	east of South Ave & Suzanne Court	No apparent Injury (property damage only crash)	
2008103650704	7/17/2020	Rear-End	South Ave - between 27th St & Suzanne	No apparent Injury (property damage only crash)	
2008101220802	8/28/2020	Fixed Object	South Ave - between 27th St & Suzanne	No apparent Injury (property damage only crash)	
2008103020815	8/31/2020	Sideswipe, Same	east of South Ave & Suzanne Court	No apparent Injury (property damage only crash)	
2008100260907	9/8/2020	Sideswipe, Same	South Ave & Old Fort Rd	No apparent Injury (property damage only crash)	
2008100111019	10/20/2020	Rear-End	South Ave & Old Fort Rd	Possible injury crash	
2008103351002	10/30/2020	<b>Right Angle</b>	South Ave & 26th St	No apparent Injury (property damage only crash)	
2008103651209	12/10/2020	Rear-End	South Ave & 27th St	No apparent Injury (property damage only crash)	

# Crash Data Summary

Data Source: Montana Department of Transportation (MDT) & Missoula Metropolitan Planning Organization (MPO) Data Timeframe: 01/01/2016 to 12/31/2020



For full incident reports see tabs "MPO_CrashData-ClementsRd", "MDT_CrashData-ClementsRd", and "MPO_CrashData-SouthAve"

S	outh Avenu	ue - Clemer	nts Road to west o	f Reserve Street (Cra	ash Severi	ty)			Sout	h Avenue - Cle	ements Road to we	est of Reserve Stree	et(Injuries)	
Year	Property Damage Only (PDO) Crashes	KABCO C - POSSIBLE INJURY	KABCO B - NON- INCAPACITATING	KABCO A - INCAPACITATING	KABCO K - KILLED*	KABCO U - INJURED (SEVERITY UNKNOW N)		Year	KABCO O - NO INJURY	KABCO C - POSSIBLE INJURY	KABCO B - NON- INCAPACITATING	KABCO A - INCAPACITATING	KABCO K - KILLED	KABCO U - INJURED (SEVERITY UNKNOWN)
2016	24	6	1	0		0		2016	74	8	1	0	0	1
2017	13	3	3	1		0		2017	50	5	3	1	0	1
2018	14	5	2	0		0		2018	43	7	2	0	0	1
2019	12	4	0	0		0		2019	29	6	0	0	0	1
2020	13	3	1	1		1		2020	31	3	1	1	0	3
Total	76	21	7	2	0	1		Total	227	29	7	2	0	7
* April 29	2022 fatalit	v not inclu	ded as full crash r	enort not vet availab			•							

April 29 2022 fatality not included as full crash report not yet available.

			South Aver	ue - Cleme	nts Road to	west of Re	eserve Stree	et (Crash Typ	South Avenue - Clements Road to west of Reserve Street (Crash Types)													
				Left Turn,					Sideswipe,													
				Opposite	Lost				Opposite	Sideswipe, Same												
Year	Bicycle	Fixed Object	Head On	Direction	Control	Other	Rear-End	<b>Right Angle</b>	Direction	Direction	Wild Animal											
2016	0	3	0	3	1	1	14	8	0	1	1											
2017	1	2	0	0	0	1	8	4	1	2	0											
2018	0	3	1	1	0	4	6	5	0	1	0											
2019	0	4	0	1	0	1	5	3	0	2	0											
2020	1	5	0	0	0	2	6	2	0	2	1											
Total	2	17	1	5	1	9	39	22	1	8	2											

Clements Road - South Ave to North Ave (Crash Severity)							Clements Road - South Ave to North Ave (Injuries)							
Year	Property Damage Only (PDO) Crashes	KABCO C - POSSIBLE INJURY	KABCO B - NON- INCAPACITATING	KABCO A - INCAPACITATING	KABCO K - KILLED*	KABCO U - INJURED (SEVERITY UNKNOW N)		Year	KABCO O - NO INJURY	KABCO C - POSSIBLE INJURY	KABCO B - NON- INCAPACITATING	KABCO A - INCAPACITATING	KABCO K - KILLED	KABCO U - INJURED (SEVERITY UNKNOWN)
2016	1	1	0	0	0	0		2016	2	1	1	0	0	3
2017	3	0	0	0	0	0		2017	3	0	0	0	0	1
2018	1	0	0	0	0	0		2018	2	0	0	0	0	0
2019	0	0	0	0	0	0		2019	0	0	0	0	0	0
2020	1	1	0	0	0	0		2020	7	1	0	0	0	0
Total	6	2	0	0	0	0	]	Total	14	2	1	0	0	4

Clements Road - South Ave to North Ave (Crash Types)							
	Rear to	Fixed	Rear to	Right	Wild		
Year	Front	Object	Side	Angle	Animal		
2016				1	1		
2017	1	2					
2018			1				
2019							
2020		1		1			
Total	1	3	1	2	1		



2.3

		Benefits					Costs												
Year		Safety (2020 \$)		F	Residual Value (2020 \$)	Un	discounted Benefits (2020 \$)	D	Discounted Benefits at 7% (B)	Construction Cost (2020 \$)		Increase in Annual Maintenance Cost (2020 \$)		Un	discounted Costs (2020 \$)	D	Total Discounted Costs at 7%	N	et Present Value
-2	2024									\$	571,758			\$	571,758	\$	436,192	\$	(436,192)
-1	2025									\$	3,863,368			\$	3,863,368	\$	2,754,528	\$	(2,754,528)
0	2026	\$	1,794,331			\$	1,794,331	\$	1,195,638	\$	3,863,368	\$	9,300	\$	3,872,668	\$	2,580,522	\$	(1,384,884)
1	2027	\$	1,794,331			\$	1,794,331	\$	1,117,419			\$	9,300	\$	9,300	\$	5,792	\$	1,111,628
2	2028	\$	1,794,331			\$	1,794,331	\$	1,044,317			\$	9,300	\$	9,300	\$	5,413	\$	1,038,904
3	2029	\$	1,794,331			\$	1,794,331	\$	975,997			\$	9,300	\$	9,300	\$	5,059	\$	970,939
4	2030	\$	1,794,331			\$	1,794,331	\$	912,147			\$	9,300	\$	9,300	\$	4,728	\$	907,419
5	2031	\$	1,794,331			\$	1,794,331	\$	852,474			\$	9,300	\$	9,300	\$	4,418	\$	848,055
6	2032	\$	1,794,331			\$	1,794,331	\$	796,704			\$	9,300	\$	9,300	\$	4,129	\$	792,575
7	2033	\$	1,794,331			\$	1,794,331	\$	744,584			\$	9,300	\$	9,300	\$	3,859	\$	740,724
8	2034	\$	1,794,331			\$	1,794,331	\$	695,872			\$	9,300	\$	9,300	\$	3,607	\$	692,266
9	2035	\$	1,794,331			\$	1,794,331	\$	650,348			\$	9,300	\$	9,300	\$	3,371	\$	646,977
10	2036	\$	1,794,331			\$	1,794,331	\$	607,802			\$	9,300	\$	9,300	\$	3,150	\$	604,652
11	2037	\$	1,794,331			\$	1,794,331	\$	568,039			\$	9,300	\$	9,300	\$	2,944	\$	565,095
12	2038	\$	1,794,331			\$	1,794,331	\$	530,878			\$	9,300	\$	9,300	\$	2,752	\$	528,126
13	2039	\$	1,794,331			\$	1,794,331	\$	496,147			\$	9,300	\$	9,300	\$	2,572	\$	493,576
14	2040	\$	1,794,331			\$	1,794,331	\$	463,689			\$	9,300	\$	9,300	\$	2,403	\$	461,286
15	2041	\$	1,794,331			\$	1,794,331	\$	433,354			\$	9,300	\$	9,300	\$	2,246	\$	431,108
16	2042	\$	1,794,331			\$	1,794,331	\$	405,004			\$	9,300	\$	9,300	\$	2,099	\$	402,905
17	2043	\$	1,794,331			\$	1,794,331	\$	378,509			\$	9,300	\$	9,300	\$	1,962	\$	376,547
18	2044	\$	1,794,331			\$	1,794,331	\$	353,746			\$	9,300	\$	9,300	\$	1,833	\$	351,913
19	2045	\$	1,794,331			\$	1,794,331	\$	330,604			\$	9,300	\$	9,300	\$	1,714	\$	328,890
20	2046	\$	1,794,331	\$	1,250,083	\$	3,044,413	\$	524,234			\$	9,300	\$	9,300	\$	1,601	\$	522,633
T	otal	\$	35,886,618	\$		\$	35,886,618	\$	13,553,274	\$	8,298,494	\$	186,000	\$	8,484,494	\$	5,835,291	\$	7,717,982

Benefit-Cost Ratio (BCR) =

#### Notes

\$9,500,946 Total Project Cost in 2022 \$ (\$654,606 assigned for Design Engineering)

\$9,500,946 Total Project Cost in 2022 \$ (\$
\$8,298,494 Total Project Cost (in 2020 \$)

3) \$571,758 Design Engineering (in 2020 \$)

4) Design anticipated to begin in 2024

5) Construction anticipated to begin in 2025 and completed by 2026



## **CMF Calculations - Predicted Safety Impact**

The predicted safety impact is based on 6.3 years of crash data (01/01/2016 to 05/01/2022) and only on the project's ability to reduce serious injuries and fatalities. The ability of proposed infrastructure improvements to reduce vehicular crashes are only reported qualitatively elsewhere in this assessment. Based on the South Avenue SS4A Safety Impact Assessment, the following estimated safety impacts are expected to persist into the future.

Estimated Annual Serious Injury Reduction =

0.314 serious injuries/year

Estimated Annual Lives Saved =

0.140 lives/year

Safety Benefit Computations

From 2022 USDOT BCA Guidance, Table A-1: Value of Reduced Fatalities and Injuries (Recommended Monetized Values, 2020 \$)

KABCO Level A - Incapacitating = \$ 554,800 KABCO Level K - Killed = \$ 11,600,000

Safety benefit of serious injury reduction = estimated serious injury reduction x monetized value Safety benefit of annual lives saved = estimated annual lives saved x monetized value

	Total Annual Safety Benefit							
		KABCO A - INCAPACITATING	KABCO K - KILLED					
Ann	ual Safety Benefit=	\$174,013	\$1,620,317					
Tota Safet	al Annual y Benefit (2020 \$)=	\$1,794,331						

## **Residual Value**

3)



As	รรเ	ım	p	tic	ons
			_		

- Useful service life of roadway surfacing section 1) 30 Years 2)
  - 50 Years Useful service life of luminaire poles
  - Useful service life of concrete sidewalk and curb & gutter 50 Years
- 4) Roadway & path surfacing section residual value based on sub-base course, crushed base course, and asphalt surface course.
- 5) Asphalt will be pulverized and reused thereby extending its useful service life (as justification for 30 year useful service life)

$RV = \left(\frac{U - Y}{U}\right) \times Project \ Cost$	<b>Residual Value (RV) Equation</b> U = Useful Service Life of Project Y = Years of Analysis Period Project Opera Note: separate calculations for varying useful servir rather than assuming 1 overall useful service of life	ition = 20 years ice lives completed e project		
Roadway & Path Surfacing Section Residual Value	Luminaire Pole Residual Value	Concrete Sidewalk and Curb & Gutter Residual Value		
U = 30 years Y = 20 years	U = 50 years Y = 20 years	U = 50 years Y = 20 years		
Surfacing Costs = \$2,171,570 RV (2022 \$) = \$723,857	Luminaire Pole Costs = \$460,000 RV (2022 \$) = \$276,000	Concrete Sidewalk and Curb & Gutter Costs = \$718,938 RV (2022 \$) = \$431,363		

Project Residual Value = Roadway Sui	rfacing Section RV + Luminaire Pole RV + Concrete Sidewalk and Curb & Gutter RV
Project RV (2022 \$) =	\$1,431,219
Project RV (2020 \$) =	\$1,250,083 discounted at 7%

## **Operations & Maintenance Computations**



#### Assumptions/Notes

41% Increase in roadway width from east of 31st Street to 26th Street; assume proportional incremental increase in annual roadway maintenance 12% Increase in roadway width from Clements Road to east of 31st Street; assume proportional incremental increase in annual roadway maintenance

\$ 22,563 per mile - Annual roadway maintenance costs (includes operations & maintenance, signing & striping, and communications & signals)

0.58 mile (length of TWLTL from east of 31st Street to 26th Street)

1.29 mile (length of bicycle lane from Clements Road to east of 31st Street)

20% Contingency (Includes incremental increase in maintenance of stormwater facilities and trees)

Historical Oper	e Costs			
(Source: City of M	issoula FY22 Budge	t Allocation)		
	Incremental	Incremental		
Infractructura	Increase in	Increase in		
Initastructure	Maintenance	Maintenance		
	Cost (2022 \$)	Cost (2020 \$)		
Roadway	\$8,902	\$7,775		
<b>Operations &amp; Maint</b> (w/ contingency and rou	\$9,300			

# Benefit-Cost Analysis - South Avenue SS4A Application (Safety Impact Assessment) Direct Job Creation



	Description	Des	sign/Construction Costs (1)	Jobs Created (2)		
2024	Engineering Design, NEPA	\$	654,606	7.1		
2025	Construction	\$	4,423,170	48.1		
2026	Construction	\$	4,423,170	48.1		
	Total (in 2022 dollars)	\$	9,500,946	103.3		

Notes:

(1) Transportation Infrastructure costs only - does not include right-of-way dedication

(2) Assumes one job per year for every \$92,000 of transportation infrastructure spending

Project Cost Design Engli Construction Admin Fees Construction Note: These

t (With Contingency)	\$	9,500,946				
ineering Fees	\$	654,606				
n Engineering Fees	\$	794,454				
6	\$	309,688				
n Cost	\$	7,742,198				
e amounts are in 2022 \$						



## Figure 3.6: Intersection Crash Density





## Figure 3.8: Non-Motorized Crash Density







Figure 4.3: Intersection Crash Density





Figure 4.11: Run-off-Road Crash Density





Figure 4.13: Non-Motorized Crash Locations
Appendix D - Letters of Support

# Appendix D - Letters of Support Safe Streets and Roads for All Grant

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Todd Seib – Community Member

320 HART SENATE OFFICE BUILDING WASHINGTON, DC 20510 (202) 224–2651

## United States Senate

COMMITTEES BANKING ENERGY AND NATURAL RESOURCES FINANCE INDIAN AFFAIRS

September 1, 2022

The Honorable Pete Buttigieg Secretary United States Department of Transportation (USDOT) 1200 New Jersey Ave. SE Washington, D.C. 20590

Dear Secretary Buttigieg:

I write to you in support of the City of Missoula in conjunction with the County of Missoula's application for the Safe Streets and Roads for All grant for the South Avenue Safe Street Project.

The City of Missoula and the County of Missoula are joining efforts to redesign portions of Missoula's South Avenue and Clements Road location through the South Avenue Safe Street Project. This project will address the documented high crash incidence involving automobiles, bicyclists, and pedestrians by using proven transportation engineering approaches. The project area contains various attractions that include several schools, a community hospital and surrounding medical campus, a regional park with numerous sports fields, worship centers, senior living and other group homes, as well as businesses, and approximately 7,104 residents. Given the high utilization and crash incidence of this area, there is significant need for improved transportation design to safely and effectively transport commuters and residents.

If successful, the funding will support the redesign of transportation infrastructure by utilizing proven transportation engineering approaches. This project will greatly enhance the safety and accessibility of residents and commuters of the South Avenue and Clement Road area by decreasing crash incidence through improving transportation infrastructure.

I trust you will give this application fair and thoughtful consideration.

()am fine

Steve Daines United States Senator



COMMITTEES: APPROPRIATIONS BANKING COMMERCE INDIAN AFFAIRS VETERANS' AFFAIRS

## United States Senate

SENATE HART BUILDING SUITE 311 WASHINGTON, DC 20510 202-224-2644

INTERNET: tester.senate.gov/contact

September 13, 2022

Honorable Pete Buttigieg U.S. Secretary of Transportation 1200 New Jersey Avenue SE Washington, DC 20590

Dear Secretary Buttigieg:

I write in support of the City of Missoula and Missoula County's grant application for the Federal Highway Administration's Safe Streets and Roads for All for their South Avenue project. They are applying for a construction implementation grant to fund a reconstruction project on Missoula's South Avenue - \$7.7 million over a five year period. This project will redesign parts of South Avenue and Clements Road to address the area's documented crash history, and provide needed safety and accessibility improvements to a busy corridor that serves schools, medical facilities, a large regional park, senior living and other group homes, worship centers, and multiple other businesses and residences.

South Avenue lacks basic safety features such as curbs and sidewalks. It has an alarming crash history, including pedestrian fatalities, which needs to be addressed. Providing funded would allow for the city and county to make the necessary changes to ensure the safety of its residents, while also allowing a multitude of additional benefits, including:

- Providing safe and convenient spaces for people biking and walking through installation of sidewalks, bike lanes, and a shared use path
- Modernized sections of road to better fit the surrounding destinations
- · Increasing access for all users to major destinations along the corridor
- Adding safe crossings to connect the neighborhood north of the street to the attractions south of the street
- Enticing residents to commute to surrounding destinations sustainably

This South Avenue project has a long history of development; The Missoula Metropolitan Planning Organization (MPO) has produced a Community Transportation Safety Plan that has a data driven safety effort identifying this project for scoring on the Missoula MPO's Long-Range Transportation Plan. The project has had multiple stages of engineering design work and public engagement phases making for a strong history of project development.

Thank you for your attention to this application. If I can provide any additional information, please do not hesitate to contact me. I would also appreciate you informing my office of the eventual decision on this application.

Sincerely, Ion Tests

Jon Tester United States Senator

BOZEMAN (406) 586–4450 BUTTE (406) 723-3277

GLENDIVE 7 (406) 365–2391 BILLINGS (406) 252–0550 GREAT FALLS (406) 452-9585

MISSOULA

(406) 728-3003

HELENA (406) 449-5401 KALISPELL (406) 257-3360

#### **Missoula County Commissioners**

Mailing Address: 200 West Broadway Physical Address: 199 West Pine Missoula, MT 59802-4292

P: 406.258.4877 | F: 406.258.3943 E: bcc@missoulacounty.us



BCC 2022-216 September 6, 2022

Pete Buttigieg U.S. Secretary of Transportation 1200 New Jersey Ave. S.E. Washington, DC 20590

Dear Secretary Buttigieg,

The Missoula Board of County Commissioners supports the City of Missoula and Missoula County's South Avenue Safe Street Project application to the Safe Streets and Roads for All Discretionary Grant Program. This project will provide much-needed safety and accessibility improvements to a busy corridor that serves several schools, a hospital and medical campus, a large regional park, senior living and other group homes, worship centers, and multiple other businesses and residences.

Despite serving all these destinations, much of the street lacks basic safety features like curbs and sidewalk. South Avenue has an alarming crash history, including pedestrian fatalities, that must be addressed. Missoula County will be funding portions of the project on South Avenue from 36th Street to Clements Road, a short segment of 4th Avenue adjacent to Target Range School, and Clements Road from South Avenue to North Avenue.

Safe Streets and Roads for All funding for the South Avenue project would:

- provide safe and convenient space for people biking and walking through installation of sidewalks, bike lanes and a shared-use path
- increase access for all users to major destinations along the corridor
- provide safer access to those seeking medical care by bus, foot or bicycle
- add safe crossings to connect the neighborhood north of the street to the amenities south of the street
- improve visibility and predictability at intersections and driveways
- make it easier for children and families to bike and walk to school
- modernize this section of road to better fit the surrounding destinations
- address public safety in an equitable manner
- entice residents to commute to surrounding destinations sustainably

Missoula County will fund the match on the portions of the project on South Avenue from 36th Street to Clement Road, a short segment of 40th Avenue adjacent to Target Range School, and Clements Road from South Avenue to North Avenue. The County local match is described in the appendices of the application.

Thank you for providing this opportunity and for considering awarding funding for much-needed safety improvements along this important corridor in Missoula.

Sincerely,

#### BOARD OF COUNTY COMMISSIONERS

readysign

Juanita Vero

6E45D36DCC41E9C2B2D512DC93A576B2 readysign

Josh Slotnick

Josh Slotnick, Commissioner

Not Available David Strohmaier, Commissioner

BCC/ac

#### **RESOLUTION NUMBER 8618**

# A RESOLUTION OF THE MISSOULA CITY COUNCIL IN SUPPORT OF THE CITY OF MISSOULA'S SAFE STREETS AND ROADS FOR ALL GRANT APPLICATION, SOUTH AVENUE SAFE STREET FOR ALL

**WHEREAS**, the City of Missoula, in partnership with Missoula County, is applying for up to \$10 million in funding from the US Department of Transportation Safe Streets for All (SS4A) grant in order to provide complete streets improvements along South Avenue between Reserve and Clements, including sidewalks, bike lanes, shared-use paths, and turn lanes; and

**WHEREAS**, this project is identified in the Metropolitan Planning Organization's Long Range Transportation Plan and portions of the project are within the City's 5-year Capital Improvement Program; and

**WHEREAS**, there is demonstrated need in the aforementioned documents for additional sources of funding to complete these needed safety improvements along South Avenue in both the City and County; and

**WHEREAS**, the project will address a need for improvements to key networks that will provide attractive, active and connected urban to rural transportation facilities within an existing mixed-use community area, reducing the need for future vehicle trips on congested roadways; and

**WHEREAS**, proposed improvements will enhance multi-modal transportation by providing safer, more convenient options for walking, biking and transit; and

**WHEREAS**, the project will alleviate areas of known transportation crash trends, including vehicle and non-motorized road users, and reduce the need for non-local funding of regional road systems by improving safety and providing enhanced multi-modal transportation connections; and

**WHEREAS**, the project will provide critical infrastructure in an area experiencing growth, and will reduce the cost of development, supporting the City of Missoula and Missoula County affordable housing policies; and

WHEREAS, the SS4A funds in combination with local contributions will fund the project; and

**WHEREAS**, the SS4A federal grant application requires a minimum match of 20 percent of the total project cost; and

**WHEREAS**, Missoula County is committed to providing local funds sufficient to cover the requirements for match on federal funds necessary to construct the segments of the project outside of City limits; and

**WHEREAS**, the City of Missoula is committed to matching up \$1,500,000, consisting of a mix of transportation impact fees, park district, and gas taxes ; and

**WHEREAS**, this cross-jurisdictional project will ensure collaboration between the City of Missoula nad Missoula County to provide connectivity, safety and accessibility for residents along South Ave regardless of whether they live within City limits, and in order to create a consistent design of the corridor.

**NOW THEREFORE, BE IT RESOLVED** by the City Council of the City of Missoula, Montana that the City Council and Acting Mayor support the intent of and project contained in the 2022 South Avenue Safe Streets for All grant application, and commit to providing up to \$1,500,000 in local funds as match necessary to complete the project elements located with the current City limits.

PASSED AND ADOPTED this 29th day of August, 2022

ATTEST:

**APPROVED**:

with Marty 30, 2022 13:44 MDT) Rehbein (Aug

Martha L. Rehbein City Clerk

Gover E. Jones, Acting Mayor

Gwen Jones Acting Mayor

(SEAL)





September 6, 2022

Honorable Secretary Pete Buttigieg U.S. Secretary of Transportation 1200 New Jersey Ave. S.E. Washington, DC 20590

#### Subject: 2022 Safe Streets for All – City of Missoula and Missoula County – South Avenue

Dear Secretary Buttigieg,

The Montana Department of Transportation is pleased to support the City of Missoula and Missoula County's South Avenue Safe Streets and Roads for All Program grant application.

This project will provide much needed safety and accessibility improvements to a busy corridor that serves several schools, a hospital and medical campus, a large regional park, senior living and other group homes, worship centers, and multiple other businesses and residences.

Despite serving all these destinations, much of the street lacks basic safety features like curb and sidewalk. South Avenue has an alarming crash history, including pedestrian fatalities, that must be addressed. If South Avenue is awarded Safe Streets and Roads for All funding, it will:

- Provide safe and convenient space for people biking and walking through installation of • sidewalks, bike lanes, and a shared use path;
- Increase access for all users to major destinations along the corridor;
- Add safe crossings to connect the neighborhood north of the street to the attractions • south of the street;
- · Make it easier for children and families to bike and walk to school; and
- Address public safety in an equitable manner.

Thank you for providing this opportunity and for considering awarding funding for much needed safety improvements along this important corridor in Missoula.

Sincerely. m D. Long

Malcolm D. Long Director



August 16, 2022

Missoula MPO 435 Ryman St. Missoula, MT 59802

RE: City of Missoula and Missoula County's Safe Streets for All Grant Application, South Avenue Transportation Safety Improvements

To Whom It May Concern:

On behalf of the Missoula Metropolitan Planning Organization (MPO) and the Transportation Policy Coordinating Committee, please accept this letter in strong support of the City of Missoula and Missoula County's Safe Streets for All (SS4A) grant application for transportation improvements to the South Ave, west of Reserve Street. As the regional transportation planning body for the Missoula urban area, we have a vested interest in projects that improve access, connectivity and especially safety for all different modes of transportation. In particular, given upcoming improvements to the Fort Missoula Regional Park (FMRP), expansion of federal agency offices at Historic Fort Missoula, and continued operation of Community Medical Center, this project will promote active, healthy and sustainable trip choices to mitigate expected increases in traffic.

The section of roadway proposed for improvement already accommodates traffic accessing residential areas, schools (Big Sky H.S., Target Range School), Fort Missoula ball fields, Historic Museum, federal agency offices, and the many medical offices within the Community Medical Center campus. However, there is a significant gap in access and safety for non-motorized mode choices. There is a separated trail on the south side of the roadway, however a lack of sidewalks and bike lanes on the north side contributes to an unsafe and uncomfortable environment for people who want to walk or bike to their destination. In addition to children accessing schools in the area, there is a large concentration of elderly and other vulnerable populations surrounding the medical campus, and bus riders are forced to depart onto an unimproved shoulder, with few marked crossings from north to south.

As a whole, the Missoula region enjoys a relatively high rate of bicycle and pedestrian commuters at 6% and 7% respectively, yet within the neighborhood along South Avenue west of Reserve St, those percentages drop to 1% and 2% (American Community Survey data, 2013). We have demonstrated throughout or Active Transportation Plan implementation and traffic count programs that if you build facilities, the people will use them. If this Safe Streets for All Grant request is awarded, the connectivity and access improvements will be considerable. Schools, from C.S. Porter one block north on Reserve Street, to Big Sky H.S. and Target Range, will have the opportunity to safely and securely walk or bike to and from the surrounding neighborhoods, school and to the future recreational opportunities at FMRP and the Lolo 2



Missoula Trail. Other users such as patients and employees of Community Medical Center will have a safe way to commute to appointments and their jobs or wait for the bus.

In addition to the direct gains to safety, connectivity and access for active transportation modes, this project will support goals and objectives within our Long Range Transportation (LRTP) and Active Transportation Plans (ATP). South Ave. complete streets improvements between Reserve St and Clements Road are listed in the LRTP under several projects, and providing adequate bicycle and pedestrian facilities access to schools, parks and employment centers is a key goal of the ATP.

We know people are using South Ave to walk and bike already. We also know that the lack of facilities creates risk for those users, with several reported incapacitating injuries to pedestrians over the last 5 years and likely numerous close calls. We also know that bike lanes and sidewalks/trails exist to the east and the west of this section of South Ave, that new trail and recreation opportunities are quickly being realized to the south, west and east. It would be a serious deficit to our transportation network to allow this final barrier to remain.

Timing is critical for this project in order to serve the FMRP and Lolo 2 Missoula trail, protect the safety of non-motorized modes, and to connect our schools to neighborhoods and recreational opportunities. We sincerely believe this grant has the opportunity to help construct projects to make a busy traffic corridor become safer, better connected, and more efficiently move all users.

Sincerely,

Savid Strohmaier A6ACE081F2505A3A08967F7EBBB8C312 readysign

Dave Strohmaier Chair, Transportation Policy Coordinating Committee



August 12, 2022

To Whom it May Concern:

I am writing on behalf of 5-2-1-0 Let's Move! Missoula, an initiative of the Missoula City-County Health Department, to strongly support the City of Missoula and Missoula County's South Avenue Safe Streets and Roads for All Program grant application. This project will provide critical safety and accessibility improvements to a busy corridor that serves several schools, a hospital and medical campus, a large regional park, senior living, group homes, worship centers, and more.

Despite serving these destinations, much of the street lacks basic safety features like curbs and sidewalks. South Ave has an alarming crash history, including pedestrian fatalities, that must be addressed. 5-2-1-0 Let's Move! Missoula is dedicated to creating access to physical activity for all residents, and we see many benefits to this project. If South Ave is awarded Safe Streets and Roads for All funding, it will:

 $\cdot$  Provide safe and convenient space for people biking and walking through installation of sidewalks, bike lanes, and a shared use path

- · Increase access for all users to destinations along the corridor
- · Provide safer access to those seeking medical care by bus, foot or bicycle
- $\cdot$  Add safe crossings to connect the neighborhood north of the street to amenities on the south of the street
- $\cdot$  Make it easier for children and families to bike and walk to school
- · Address public safety in an equitable manner
- · Entice residents to commute to surrounding destinations sustainably

Thank you for providing this opportunity and for considering awarding funding for much needed safety improvements along this important corridor in Missoula.

Schmid

Peggy Schmidt, MS She / her / hers 5-2-1-0 Let's Move! Missoula Coordinator Missoula City-County Health Department www.5210letsmovemissoula.org



Pete Buttigieg U.S. Secretary of Transportation 1200 New Jersey Ave. S.E. Washington, DC 20590

Dear Secretary Buttigieg,

I am writing on behalf of the Missoula Urban Transportation District to strongly support the City of Missoula and Missoula County's South Avenue Safe Streets and Roads for All Program grant application. This project will provide much needed safety and accessibility improvements to a busy corridor that serves several schools, a hospital and medical campus, a large regional park, senior living and group homes, worship centers, and multiple other businesses and residences.

Despite serving all these destinations, much of the street lacks basic safety features like curbs and sidewalks. South Ave has an alarming crash history, including pedestrian fatalities, that must be addressed. MUTD operates fixed-route and paratransit service along this corridor seven days a week. These safety improvements will benefit riders using 11 bus stops along three different fixed routes, allowing for safer first- and last-mile travel. If South Ave is awarded Safe Streets and Roads for All funding, it will:

- Provide safe and convenient space for people bussing, biking and walking through the installation of sidewalks, bike lanes, and a shared-use path.
- Provide safer access to those seeking medical care by bus, foot or bicycle.
- Add safe crossings to connect the neighborhood north of the street to the attractions and bus stop infrastructure south of the street.
- Improve visibility and predictability at intersections and driveways for buses and personal vehicles, improving overall road safety.
- Make it easier for children and families to bus, bike and walk to school.
- Address public safety in an equitable manner.
- Entice residents to commute to surrounding destinations sustainably.

Thank you for providing this opportunity and for considering awarding funding for much needed safety improvements along this important corridor in Missoula.

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Corey Aldridge CEO & General Manager Missoula Urban Transportation District

Pete Buttigieg U.S. Secretary of Transportation 1200 New Jersey Ave. S.E. Washington, DC 20590

Dear Secretary Buttigieg,

I am writing on behalf of the Missoula Institute for Sustainable Transportation (MIST) and the Free Cycles community bicycle program to strongly support the City of Missoula and Missoula County's South Avenue Safe Streets and Roads for All Program grant application. This project will provide much needed safety and accessibility improvements to a busy corridor that serves several schools, a hospital and medical campus, a large regional park, senior living and other group homes, worship centers, and multiple other businesses and residences.

Despite serving all these destinations, much of the street lacks basic safety features like curb and sidewalk. South Ave has an alarming crash history, including pedestrian fatalities, that must be addressed. MIST and Free Cycles serve 20,000 people a year to help them fix or build their own free bicycle and we see many benefits to this project. If South Ave is awarded Safe Streets and Roads for All funding, it will:

- Provide safe and convenient space for people biking and walking through installation of sidewalks, bike lanes, and a shared use path
- Increase access for all users to major destinations along the corridor
- Provide safer access to those seeking medical care by bus, foot or bicycle
- Add safe crossings to connect the neighborhood north of the street to the attractions south of the street
- Improve visibility and predictability at intersections and driveways
- Make it easier for children and families to bike and walk to school
- Modernize this section of road to better fit the surround destinations
- Address public safety in an equitable manner

Thank you for providing this opportunity and for considering awarding funding for much needed safety improvements along this important corridor in Missoula.

Sincerely,

Robert Giordano, Executive Director Missoula Institute for Sustainable Transportation





Jessica Tuberty Board Chair James Walter Board Vice Chair Eugene Schmitz Erin Montgomery Nick Furlong Matthew Thome Kelly Sager Kate Whittle Brandon Wasser

# Missoula Bicycle & Pedestrian Advisory Board



## Letter of Support: South Ave Safe Streets and Roads for All Grant Application

We strongly support the City of Missoula's Safe Streets and Roads for All grant application for improvements along South Avenue. South Avenue is a busy road that links teenagers at Big Sky High School, middle school children at C.S. Porter, vulnerable populations at Community Medical Center, and families at Mountain Home Montana to the places they learn, work, play, and shop. It is the main thoroughfare connecting the Target Range neighborhood with their school, and nearby park. New sidewalks and shared use path connections will provide for safe continuity of travel while offering multi-modal choices for all ages and abilities. The traffic on South Avenue increased after Fort Missoula Regional Park was built and now hosts large softball and soccer tournaments and the associated traffic that brings. The Park is a tremendous asset to the community and region, but without improving South Avenue, we have simultaneously increased the risk of a bicycle or pedestrian versus car collision. The designs for a reimagined South Avenue provide users with safety and connection, regardless of their mode of travel. Thank you for your consideration.

Respectfully,

Jessica Tuberty, Chair The Missoula Bicycle and Pedestrian Board September 7, 2022

Secretary Pete Buttigieg U.S. Secretary of Transportation 1200 New Jersey Ave. S.E. Washington, DC 20590



Dear Secretary Buttigieg,

Climate Smart Missoula is a local not-for-profit organization that works to reduce our greenhouse gas emissions, advocates for a variety of smart land use planning and transportation activities, and builds community health and resiliency. On behalf of our organization, I write in strong support of the City of Missoula and Missoula County's *South Avenue Safe Streets and Roads for All Program* grant application.

This project will provide much needed safety and accessibility improvements to a busy centrally located corridor that serves several schools, a hospital and medical campus, a large regional park, senior living and other group homes, worship centers, and multiple other businesses and residences. Despite serving all these destinations, much of the street lacks basic safety features like curbs and sidewalks. South Ave has an alarming crash history, including pedestrian fatalities, that must be addressed.

If awarded *Safe Streets and Roads for All* funding it will allow Missoula to build the critical infrastructure that will undoubtedly help more people travel and commute safely and sustainably, helping us meet important equity, transportation, and climate goals. It will:

- Provide safe and convenient space for pedestrian and bikers through the needed installation of sidewalks, bike lanes, and a shared use path;
- Provide safer access to those seeking medical care who will be able to walk, bike or take the bus;
- Add safe crossings that connect the neighborhood north of South Ave to the amenities to the south of the street;
- Make it easier and more equitable for children and families to bike and walk to school and parks;
- Support residents who will be able to commute to surrounding destinations sustainably.

Our community has long looked for opportunities to improve South Avenue and this grant opportunity comes at a crucial juncture. Thank you for providing this opportunity and for considering awarding funding for much needed safety and accessibility improvements along this important corridor in the heart of Missoula.

In ality

Amy Cilimburg Executive Director, Climate Smart Missoula



TARGET RANGE SCHOOL Learn - Grow - Succeed

September 8, 2022

Pete Buttigieg U.S. Secretary of Transportation 1200 New Jersey Ave. S.E. Washington, DC 20590

Dear Secretary Buttigieg,

I am writing on behalf of Target Range School District to strongly support the City of Missoula and Missoula County's South Avenue Safe Streets and Roads for All Program grant application. This project will provide much needed safety and accessibility improvements to a busy corridor that serves our school, along with several other important businesses and our neighborhood.

Despite serving multiple important destinations, much of the street lacks basic safety features like curb and sidewalk. South Ave has an alarming crash history, including pedestrian fatalities, that must be addressed. As the Superintendent of Target Range School District, a PK-8 school serving nearly 600 students daily at 4095 South Avenue West, we see many benefits to this project. If South Ave is awarded Safe Streets and Roads for All funding, it will:

- Provide safe and convenient space for our students to bike and walk to school through installation of sidewalks, bike lanes, and a shared use path making healthy choices safer, easier and more likely
- Add safe crossings to connect the neighborhood north of the street to the school located on the south side of the street
- Improve visibility and predictability at intersections and driveways

Thank you for providing this opportunity and for considering awarding funding for much needed safety improvements along this important corridor in Missoula and creating safe routes to school for all of our students.

Sincerely,

Heather Davis Schmidt *Superintendent* 

Mrs. Barbara Droessler **Principal**  Dr. Heather Davis Schmidt **Superintendent** 

Ms. Megan Hopper Assistant Principal

4095 South Avenue West, Missoula, MT



406.549.9239

www.targetrangeschool.org



### **Big Sky High School** 3100 South Avenue West Missoula, MT 59804 (406) 728-2401 Fax 549-4616

Jennifer Courtney Principal – BJ Ihde Assistant Principal – Sabrina Beed Assistant Principal – Crissina Quinn Interim Administrative T.O.S.A

August 14, 2022

To whom it may concern,

I am writing on behalf of Big Sky High School and the parent of a Target Range student who walks daily from Target Range to Big Sky to strongly support the City of Missoula and Missoula County's South Avenue Safe Streets and Roads for All Program grant application. This project will provide much needed safety and accessibility improvements to a busy corridor that serves several schools, a hospital and medical campus, a large regional park, senior living and other group homes, worship centers, and multiple other businesses and residences.

Additionally, as a parent of a 5th grader who walks daily from Target Range to Big Sky High School, we have to often discuss safety and dangers of South Ave, which she has to cross and there are occasions that I meet her out at the cross walk to ensure she safely makes it.

Despite serving all these destinations, much of the street lacks basic safety features like curb and sidewalk. South Ave has an alarming crash history, including pedestrian fatalities, that must be addressed. Big Sky High School students and families will see many benefits to this project. If South Ave is awarded Safe Streets and Roads for All funding, it will:

Pick the bullets that resonate the most with you, adapt or expand on them as you see fit

• Provide safe and convenient space for people biking and walking through installation of sidewalks, bike lanes, and a shared use path

• Increase access for all users to major destinations along the corridor

• Add safe crossings to connect the neighborhood north of the street to the attractions south of the street

- Improve visibility and predictability at intersections and driveways
- Make it easier for children and families to bike and walk to school
- Modernize this section of road to better fit the surround destinations
- Address public safety in an equitable manner

Thank you for providing this opportunity and for considering awarding funding for much needed safety improvements along this important corridor in Missoula.

Jennifer Courtney Principal, Big Sky High School

8-31-22 TO: AARON Wilson - City of massoale, Engineering FROM: GERALD Hicks RE-2826 South avenue and Suzanne Mobile pome Part. Aacon, Hanks for the meeting Cast week about the South avenue street projector, Because of the heavy traffics on that street I am in favor of what you showed me. I'm it is a project to go ahead with. I do not want to be anneyed into the City of Mussoula, and I do not want to anything that would cause my tayees to go up to where & Could not continue to operate a molile home park and provide my Tennants with Low-mame housing. If you want to use E mail, a good address is brentabus a yahoo . Com - This is Brent Reemer my operations mgr. Sincerely Marild A

#### September 7, 2022

To Missoula County and City of Missoula Safe Streets and Roads for All grant committee:

I am so glad to hear that steps are being taken to fund pedestrian infrastructure improvements in the Target Range school and Trough/Olde Dairy area and to have the opportunity to submit written comments. Currently these areas are not designed for pedestrian safety. The area is unpredictable for both auto traffic and pedestrians which greatly increases the risk for traffic accidents, particularly for school-aged children.

#### Unpredictability with Crossing to the Olde Dairy/Trough - for vehicles and people

When pedestrians want to cross from the shoulder to the convenience store or restaurant or vice-versa, vehicles are unable to predict this since no crosswalk exists. Likewise, when backing out of the restaurant lot or gas station it is also hard to know where a pedestrian could pop out. In the photo below the truck parked on the shoulder blocked the view of the south bound traffic to any pedestrians ready to cross. Some people even walk on the opposite side of the road where there is no space which also makes them hard to see and predict.

#### Auto movements are also

unpredictable to the pedestrians. When the people in the photo crossed into the Trough property they had to watch for backing out traffic as well as pullthrough traffic from the gas station and anyone turning into either of those facilities from Clements. For a school kid or other pedestrian walking on the wide shoulder there are also unknowns. There is a spot near the power pole where people stand while waiting for the Mountain Line bus. When the bus stops it blocks part of the lane. The northbound vehicles then go around the bus which puts them in the southbound lane, and then the south bound traffic drives in the shoulder where the pedestrians walk. I've walked along the walkway to the bus and to the school and have watched people swerve into it, park in



it, and use it as a way to pull a U-turn. Pedestrians and kids don't know where they should cross over to the store/restaurant from the shoulder and

All this movement of people and cars is dangerous. The lack of safe pedestrian infrastructure, crosswalks, sidewalks, and connectivity from the walkway to the Trough/Olde Dairy and the ingress and egress design of the Trough/Olde Dairy leads to unpredictability for both automobiles and pedestrians. Unpredictability leads to accidents.



Suggestions to increase predictability near the Olde Dairy/Trough and Target Range School Walking to and from school should be safe. The Olde Dairy/Trough also has a responsibility to provide safe pedestrian access for their paying customers.

- 1) Sidewalks. The installation of curb and sidewalks along Clements Ave to connect the school, businesses, and existing buffered walkways will provide a safer pedestrian travel corridor.
- 2) Trough/Olde Dairy landscaping. A consultant should help the property owners assess and improve visibility upon entry and egress. The landscaping, trees and signage at the roadside section of the Trough property as well as the parking lot for the Trough (with virtually no buffer to the road) obscures the visibility of pedestrians and vehicles upon entry and egress.
- 3) Raised Crosswalk installation connected to a Trough/Olde Dairy sidewalk. As cars advance from the 4-way stop at North Ave/Clements to South Ave the upward pitch of the road obscures pedestrians that may be crossing over to the Trough and Olde Dairy from the west shoulder. Pedestrians also have many potential locations where they could cross over to the store/restaurant from the shoulder and some even walk on the opposite side of the road where there is no space for pedestrians. If a raised crosswalk from Colonial Ave was connected to a curbed sidewalk on the Olde Dairy property, it could allow cars to see them earlier and make passage safer for pedestrians all the way into the store and restaurant. A raised crosswalk could also function as a traffic calming device. If the crosswalk was not raised, it would be good to at least have a button activated or radar activated flashing lights to alert southbound vehicles earlier to a pedestrian in the roadway.
- 4) A 4-way stop at South and Clements. Even though no walkways exist along the north side of South Ave, pedestrians cross from here to the other side of South Ave, as well as from one side of Clements to the other. Vehicles do not slow down when traveling along South Ave and do not consistently stop for pedestrians. This may be due in part to poorly marked crosswalks and lack of driver education. With a future build of the South Ave bridge, this road is expected to receive increased traffic volume. That volume could mean congestion as Clements gets backed up, and less safe conditions for pedestrians trying to cross throughout the year. A pedestrian/transportation consultant should assess the best method that achieves a balance between traffic flow and pedestrian safety but enhanced crossing signals, radar detection, sidewalks and curbing (to help elevate the pedestrian), a 4-way stop or blinker, or a round-about could all potentially help with east-west traffic as well as crossing.

I don't think anyone is going to argue that sidewalks are safer than walking on a depressed road shoulder or object to making crosswalks well marked, especially in school zones. There is no shortage of data on the safety benefits of sidewalks, designated crossing areas, increased visibility, slower auto speeds, etc. for pedestrians. The National Highway Transportation Safety website lists **predictability** and **walking on sidewalks** as the top two safety improvements for pedestrians on roadways. The Montana Dept of Transportation has set goals to make pedestrian safety (outlined in the 2019 Pedestrian and Bicycle Plan) a priority. To reach those goals they have committed to strategies including improving safety at intersections through design standards and new technology, collaborating across jurisdictions to improve safety and predictability, and providing safer access to schools, to name a few.

We don't wait until we get into an auto accident at an intersection to install seatbelts and stop signs. These things exist because it would be irresponsible for them not to. The same goes for these basic improvements in pedestrian safety infrastructure near the school. I would encourage the owner of the Olde Dairy to partner with MDT, county public works, county commissioners, the school, and any other entity to provide matching funds and help improve this problem area.

Thank you,

Todd Seib

t seib@hotmail.com 406-552-8800